### 114TH CONGRESS 2D SESSION

# H. R. 5406

To amend the Indian Health Care Improvement Act to improve access to tribal health care by providing for systemic Indian Health Service workforce and funding allocation reforms, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

June 8, 2016

Mrs. Noem (for herself, Mr. Ashford, Mr. Smith of Nebraska, Mr. Fortenberry, Mr. Cramer, and Ms. McCollum) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committees on Energy and Commerce and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To amend the Indian Health Care Improvement Act to improve access to tribal health care by providing for systemic Indian Health Service workforce and funding allocation reforms, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Helping Ensure Accountability, Leadership, and Trust in
- 6 Tribal Healthcare Act" or the "HEALTTH Act".

# 1 (b) Table of Contents of

#### 2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.

# TITLE I—EXPANDING AUTHORITIES AND IMPROVING ACCESS TO CARE

- Sec. 101. Service hospital long-term contract pilot program.
- Sec. 102. Expanded hiring authority for the Indian Health Service.
- Sec. 103. Removal or demotion of employees.
- Sec. 104. Improving timeliness of care.

# TITLE II—INDIAN HEALTH SERVICE RECRUITMENT AND WORKFORCE

- Sec. 201. Exclusion from gross income for payments made under Indian Health Service Loan Repayment Program.
- Sec. 202. Clarifying that certain degrees qualify individuals for eligibility in the Indian Health Service Loan Repayment Program.
- Sec. 203. Cultural competency programs.
- Sec. 204. Relocation reimbursement.
- Sec. 205. Authority to waive Indian preference laws.
- Sec. 206. Streamlining medical volunteer credentialing process.

#### TITLE III—PURCHASED/REFERRED CARE PROGRAM REFORMS

- Sec. 301. Codification of limitation on charges for health care professional services and non-hospital-based care source.
- Sec. 302. Allocation of Purchased/Referred Care program funds.
- Sec. 303. Purchased/Referred Care program backlog.
- Sec. 304. Report on financial stability of Service hospitals and facilities.

## 3 SEC. 2. FINDINGS.

- 4 Congress finds the following:
- 5 (1) The United States Government has a treaty
- 6 obligation to provide health care to American Indi-
- 7 ans and Alaska Natives.
- 8 (2) The Indian Health Service is the Federal
- 9 agency that is entrusted to carry out this obligation.
- 10 (3) Access to high quality health care is critical
- for strong and vibrant tribal communities in the

- 1 Great Plains Area and throughout the United 2 States.
- 3 (4) In 2010, the Senate Committee on Indian
  4 Affairs published a report titled "In Critical Condi5 tion: The Urgent Need to Reform the Indian Health
  6 Service's Aberdeen Area", which detailed defi7 ciencies, abuses, and malfeasance within the Aber8 deen Area of the Indian Health Service, now called
  9 the Great Plains Area.
  - (5) In 2015 and 2016, the Centers for Medicare & Medicaid Services conducted surveys of Indian Health Service hospitals in the Great Plains Area and found serious structural deficiencies that put patients' health and safety in immediate jeopardy.
  - (6) The Indian Health Service's failures in the Great Plains Area have resulted in a severe reduction in access to emergency care, needlessly long wait times, patient suffering, low quality of life, and several tragic deaths.
  - (7) The Indian Health Service is in need of comprehensive reform that will hold its management and employees accountable, foster strong and capable agency leadership, and restore tribal members' trust in the care it delivers.

1	TITLE I—EXPANDING AUTHORI-
2	TIES AND IMPROVING AC-
3	CESS TO CARE
4	SEC. 101. SERVICE HOSPITAL LONG-TERM CONTRACT
5	PILOT PROGRAM.
6	Title VIII of the Indian Health Care Improvement
7	Act $(25~\mathrm{U.S.C.}~1671)$ is amended by adding at the end
8	the following new section:
9	"SEC. 833. SERVICE HOSPITAL LONG-TERM CONTRACT
10	PILOT PROGRAM.
11	"(a) In General.—The Secretary, acting through
12	the Service, shall implement a 7-year pilot program to test
13	the viability and advisability of entering into long-term
14	contracts for the operation of eligible Service hospitals
15	with governance structures that include tribal input.
16	"(b) Elements.—Under such pilot program, subject
17	to subsection (e), the following shall apply:
18	"(1) The Secretary shall select three eligible
19	Service hospitals in rural areas to participate in the
20	pilot program.
21	"(2) For each such participating hospital, the
22	Secretary shall enter into a long-term contract.
23	"(3) At each such participating hospital, the
24	Secretary, in consultation with the primary Indian
25	tribes served by the hospital, shall install a gov-

1	erning board described in subsection (d), which shall
2	be responsible for overseeing the local operation of
3	the hospital.
4	"(c) Eligible Service Hospital.—For purposes
5	of this section, the term 'eligible Service hospital' means
6	a Service hospital that furnishes services in a rural area
7	to direct services tribes and with respect to which the Sec-
8	retary has obtained the permission of the primary Indian
9	tribes served by the hospital for the hospital to participate
10	under the pilot program under this section.
11	"(d) Governance Board Described.—For pur-
12	poses of subsection (b), a governance board described in
13	this subsection, with respect to a Service hospital partici-
14	pating in the pilot program, is a board that satisfies the
15	following criteria:
16	"(1) Composition.—
17	"(A) IN GENERAL.—The governance board
18	is composed, in accordance with the best prac-
19	tices specified under paragraph (3), of the fol-
20	lowing individuals:
21	"(i) Representatives of the Service,
22	who shall be selected by the Secretary.
23	"(ii) Representatives of the Service
24	hospital.

1	"(iii) Representatives of each primary
2	Indian tribe served by the hospital, who
3	shall be selected by the respective Indian
4	tribe.
5	"(iv) Experts in health care adminis-
6	tration and delivery, who shall—
7	"(I) be selected by the Secretary
8	and respective Indian tribe; and
9	"(II) to the extent possible, lo-
10	cated in the State in which the hos-
11	pital is located or otherwise familiar
12	with such State.
13	"(B) VOTING RIGHTS.—In determining the
14	composition of the board with respect to voting
15	rights on the board—
16	"(i) the number of voting members
17	representing the Service shall be equal to
18	the number of voting members rep-
19	resenting the Indian tribes involved; and
20	"(ii) the number of voting members
21	representing the hospital may not be great-
22	er than the number of voting members rep-
23	resenting the Service or the Indian tribes
24	involved.

- 1 "(2) Duties.—The governance board shall per-2 form duties in accordance with the best practices 3 specified under paragraph (3) and shall include de-4 veloping financial and quality metrics and standards 5 for salaries, recruitment, retention, training, and 6 dismissal of employees of such hospital.
- 7 "(3) BEST PRACTICES.—The Secretary shall 8 specify best practices for the governance board de-9 scribed in this subsection, including best practices 10 relating to the number of members of such board, 11 the authorities of the board, and the duties of the 12 board.
- "(e) TREATMENT OF ELIGIBLE SERVICE HOSPITALS

  14 CURRENTLY UNDER CONTRACT.—In the case of an eligi15 ble Service hospital that is under a current contract with
  16 the Secretary as of the initiation of the selection process
  17 period for the pilot program, in order for such hospital
  18 to participate in the pilot program the Secretary, with the
  19 agreement of the hospital, may—
  - "(1) notwithstanding any other provision of law, modify or terminate such contract and in order for such hospital to enter into a long-term contract under the pilot program; or
- 24 "(2) enter into a long-term contract under the 25 pilot program (and begin the pilot program) begin-

21

22

1	ning on the date after the last date of such current
2	contract.
3	"(f) Long-Term Contract Defined.—For pur-
4	poses of this section, the term 'long-term contract' means
5	a contract for a period of at least 5 years.
6	"(g) Clarification.—Nothing in this section shall
7	be construed to inhibit a tribe's authority to enter into
8	a compact or contract under the Indian Self-Determina-
9	tion and Education Assistance Act.
10	"(h) Reports.—For each year of the pilot program,
11	the Secretary shall submit a report to Congress on the
12	results of the program demonstrated during the respective
13	year. Each such report shall include the following:
14	"(1) Information related to the financial health
15	of each eligible hospital participating in the pilot
16	program.
17	"(2) Information on the affect the pilot pro-
18	gram has on access to care.
19	"(3) Information on patient satisfaction with
20	services provided at such hospitals.
21	"(4) The number of readmissions at such hos-

"(5) The number of hospital-acquired conditions at such hospitals.

pitals.

1	"(6) Recommendations on the viability and ad-
2	visability of the long-term contracts and hospital
3	governance structure under such pilot program.
4	"(7) Any other information the Secretary con-
5	siders necessary for a proper analysis of the pilot
6	program.".
7	SEC. 102. EXPANDED HIRING AUTHORITY FOR THE INDIAN
8	HEALTH SERVICE.
9	Section 601(d) of the Indian Health Care Improve-
10	ment Act (25 U.S.C. 1661(d)) is amended—
11	(1) in paragraph (1)(A), by inserting "and sub-
12	ject to paragraph (4)" after "paragraph (2)"; and
13	(2) by adding at the end the following:
14	"(4) Employment authority.—
15	"(A) In General.—The Secretary may,
16	with respect to any employee described in sub-
17	paragraph (B), provide that one or more provi-
18	sions of chapter 74 of title 38, United States
19	Code (other than subchapter V of such chapter
20	or of regulations promulgated under such chap-
21	ter other than under such subchapter), shall
22	apply—
23	"(i) in lieu of any provision of title 5
24	of the United States Code (other than as
25	applied pursuant to section 834); or

1	"(ii) notwithstanding any lack of spe-
2	cific authority for a matter with respect to
3	which title 5 of the United States Code re-
4	lates.
5	"(B) Applicability to employees.—Au-
6	thority under this paragraph may be exercised
7	with respect to any employee in the Service
8	holding a position—
9	"(i) to which chapter 51 of title 5 of
10	the United States Code applies, excluding
11	any senior executive service position; and
12	"(ii) which involves health care re-
13	sponsibilities.
14	"(C) Definition.—For purposes of this
15	paragraph, 'health care' means direct patient-
16	care services or services incident to direct pa-
17	tient-care services.".
18	SEC. 103. REMOVAL OR DEMOTION OF EMPLOYEES.
19	(a) In General.—Title VIII of the Indian Health
20	Care Improvement Act (25 U.S.C. 1671 et seq.), as
21	amended by section 101, is further amended by adding
22	at the end the following new section:
23	"SEC. 834. REMOVAL OR DEMOTION OF EMPLOYEES.
24	"(a) In General.—The Secretary may remove or
25	demote an individual who is an employee of the Service

if the Secretary determines the performance or misconduct of the individual warrants such removal or demotion. If 3 the Secretary so removes or demotes such an individual, 4 the Secretary may— 5 "(1) remove the individual from the Service; or "(2) demote the individual by means of— 6 "(A) a reduction in grade for which the in-7 8 dividual is qualified and that the Secretary de-9 termines is appropriate; or 10 "(B) a reduction in annual rate of pay 11 that the Secretary determines is appropriate. 12 In the case of an individual who is removed under 13 paragraph (1) or demoted under paragraph (2), the 14 Secretary may require such individual take unpaid 15 administrative leave for not longer than 10 consecu-16 tive work days. 17 "(b) Pay of Certain Demoted Individuals.—(1) Notwithstanding any other provision of law, any individual 18 19 subject to a demotion under subsection (a)(2)(A) shall, beginning on the date of such demotion, receive the annual 20 21 rate of pay applicable to such grade. 22 "(2) An individual so demoted may not be placed on 23 administrative leave or any other category of paid leave

during the period during which an appeal (if any) under

this section is ongoing, and may only receive pay if the

- 1 individual reports for duty. If an individual so demoted
- 2 does not report for duty, such individual shall not receive
- 3 pay or other benefits pursuant to subsection (e)(5).
- 4 "(c) Notice to Secretary.—Not later than 30
- 5 days after removing or demoting an individual under sub-
- 6 section (a), the Service shall submit to the Secretary no-
- 7 tice in writing of such removal or demotion and the reason
- 8 for such removal or demotion.
- 9 "(d) Procedures.—(1) The procedures under section
- 10 7513(b) of title 5 and chapter 43 of such title shall not
- 11 apply to a removal or demotion under this section.
- 12 "(2)(A) Subject to subparagraph (B) and subsection
- 13 (e), any removal or demotion under subsection (a) may
- 14 be appealed to the Merit Systems Protection Board under
- 15 section 7701 of title 5.
- 16 "(B) An appeal under subparagraph (A) of a removal
- 17 or demotion may only be made if such appeal is made not
- 18 later than seven days after the date of such removal or
- 19 demotion.
- 20 "(e) Expedited Review by Administrative
- 21 Judge.—(1) Upon receipt of an appeal under subsection
- 22 (d)(2)(A), the Merit Systems Protection Board shall refer
- 23 such appeal to an administrative judge pursuant to section
- 24 7701(b)(1) of title 5. The administrative judge shall expe-
- 25 dite any such appeal under such section and, in any such

- 1 case, shall issue a decision not later than 45 days after
- 2 the date of the appeal.
- 3 "(2) Notwithstanding any other provision of law, in-
- 4 cluding section 7703 of title 5, the decision of an adminis-
- 5 trative judge under paragraph (1) shall be final and shall
- 6 not be subject to any further appeal.
- 7 "(3) In any case in which the administrative judge
- 8 cannot issue a decision in accordance with the 45-day re-
- 9 quirement under paragraph (1), the removal or demotion
- 10 is final. In such a case, the Merit Systems Protection
- 11 Board shall, within 14 days after the date that such re-
- 12 moval or demotion is final, submit to Congress a report
- 13 that explains the reasons why a decision was not issued
- 14 in accordance with such requirement.
- 15 "(4) The Merit Systems Protection Board or admin-
- 16 istrative judge may not stay any removal or demotion
- 17 under this section.
- 18 "(5) During the period beginning on the date on
- 19 which an individual appeals a removal from the Service
- 20 under subsection (d) and ending on the date that the ad-
- 21 ministrative judge issues a final decision on such appeal,
- 22 such individual may not receive any pay, awards, bonuses,
- 23 incentives, allowances, differentials, student loan repay-
- 24 ments, special payments, or benefits.

- 1 "(6) To the maximum extent practicable, the Sec-
- 2 retary shall provide to the Merit Systems Protection
- 3 Board, and to any administrative judge to whom an appeal
- 4 under this section is referred, such information and assist-
- 5 ance as may be necessary to ensure an appeal under this
- 6 subsection is expedited.
- 7 "(f) Termination of Investigations by Office
- 8 OF SPECIAL COUNSEL.—Notwithstanding any other provi-
- 9 sion of law, the Special Counsel (established by section
- 10 1211 of title 5) may terminate an investigation of a pro-
- 11 hibited personnel practice alleged by an employee or
- 12 former employee of the Department after the Special
- 13 Counsel provides to the employee or former employee a
- 14 written statement of the reasons for the termination of
- 15 the investigation. Such statement may not be admissible
- 16 as evidence in any judicial or administrative proceeding
- 17 without the consent of such employee or former employee.
- 18 "(g) Relation to Title 5.—The authority provided
- 19 by this section is in addition to the authority provided by
- 20 subchapter V of chapter 75 of title 5 and chapter 43 of
- 21 such title.
- 22 "(h) DEFINITIONS.—In this section:
- "(1) The term 'individual' means an individual
- occupying a position at the Service but does not in-
- 25 clude—

1	"(A) an individual, as that term is defined
2	in section $713(g)(1)$ ; or
3	"(B) a political appointee.
4	"(2) The term 'grade' has the meaning given
5	such term in section 7511(a) of title 5.
6	"(3) The term 'misconduct' includes neglect of
7	duty, malfeasance, or failure to accept a directed re-
8	assignment or to accompany a position in a transfer
9	of function.
10	"(4) The term 'political appointee' means an in-
11	dividual who is—
12	"(A) employed in a position described
13	under sections 5312 through 5316 of title 5
14	(relating to the Executive Schedule);
15	"(B) a limited term appointee, limited
16	emergency appointee, or noncareer appointee in
17	the Senior Executive Service, as defined under
18	paragraphs (5), (6), and (7), respectively, of
19	section 3132(a) of title 5; or
20	"(C) employed in a position of a confiden-
21	tial or policy-determining character under
22	schedule C of subpart C of part 213 of title 5
23	of the Code of Federal Regulations.".
24	(b) Conforming.—Section 4303(f) of title 5, United
25	States Code, is amended—

1	(1) by striking "or" at the end of paragraph
2	(2);
3	(2) by striking the period at the end of para-
4	graph (3) and inserting ", or"; and
5	(3) by adding at the end the following:
6	"(4) any removal or demotion under section
7	834 of the Indian Health Care Improvement Act.".
8	SEC. 104. IMPROVING TIMELINESS OF CARE.
9	Title III of the Indian Health Care Improvement Act
10	(25 U.S.C. 1631 et seq.) is amended by adding at the end
11	the following new section:
12	"SEC. 314. STANDARDS TO IMPROVE TIMELINESS OF CARE.
13	"(a) In General.—The Secretary, acting through
14	the Service, shall—
15	"(1) establish, by regulation, standards to
16	measure the timeliness of the provision of health
17	care services in Service facilities; and
18	"(2) make such standards available to all Serv-
19	ice areas and Service facilities.
20	"(b) Data Collection.—The Secretary, acting
21	through the Service, shall develop a process for Service
22	facilities to submit to the Secretary data with respect to
23	the standards established under subsection (a).".

1	TITLE II—INDIAN HEALTH SERV-
2	ICE RECRUITMENT AND
3	WORKFORCE
4	SEC. 201. EXCLUSION FROM GROSS INCOME FOR PAY-
5	MENTS MADE UNDER INDIAN HEALTH SERV-
6	ICE LOAN REPAYMENT PROGRAM.
7	(a) In General.—Section 108(f)(4) of the Internal
8	Revenue Code of 1986 is amended by inserting "under
9	section 108 of the Indian Health Care Improvement Act,"
10	after "338I of such Act,".
11	(b) CLERICAL AMENDMENT.—The heading for sec-
12	tion 108(f)(4) of such Code is amended by striking "AND
13	CERTAIN" and inserting ", INDIAN HEALTH SERVICE LOAN
14	REPAYMENT PROGRAM, AND CERTAIN".
15	(c) Effective Date.—The amendments made by
16	this section shall apply to amounts received after the date
17	of the enactment of this Act.
18	SEC. 202. CLARIFYING THAT CERTAIN DEGREES QUALIFY
19	INDIVIDUALS FOR ELIGIBILITY IN THE IN-
20	DIAN HEALTH SERVICE LOAN REPAYMENT
21	PROGRAM.
22	Section 108 of the Indian Health Care Improvement
23	Act (25 U.S.C. 1616a) is amended—
24	(1) in subsection (b)(1)(B)—

1	(A) in clause (i), by inserting "(including
2	a degree business administration with an em-
3	phasis in health care management, as defined
4	by the Secretary, or a degree in health adminis-
5	tration, hospital administration, or public
6	health)" before the semicolon; and
7	(B) in clause (ii), by inserting "or a license
8	or certification to practice in the field of health
9	administration, hospital administration, busi-
10	ness administration, or public health, as appli-
11	cable, in a State" before the semicolon;
12	(2) in subsection $(f)(1)(B)(iii)$ , by striking "2
13	years or such longer period as the individual may
14	agree to serve in the full-time clinical practice of
15	such individual's profession" and inserting "2 years
16	or such longer period as the individual may agree to
17	serve in the full-time practice of such individual's
18	profession (or 4 years or such longer period as the
19	individual may agree to serve in the half-time prac-
20	tice of such individual's profession)"; and
21	(3) in subsection $(g)(2)(A)$ , in the first sen-
22	tence—
23	(A) by inserting ", in the case of an indi-
24	vidual agreeing to serve in the full-time practice

- of such individual's profession," before "up to \$35,000"; and
- 3 (B) by inserting "(or, in the case of an in-4 dividual agreeing to serve in the half-time prac-
- 5 tice of such individual's profession, up to
- 6 \$17,500)" before "on behalf of".

## 7 SEC. 203. CULTURAL COMPETENCY PROGRAMS.

- 8 Title I of the Indian Health Care Improvement Act
- 9 (25 U.S.C. 1611 et seq.) is amended by adding at the end
- 10 the following new section:

#### 11 "SEC. 125. CULTURAL COMPETENCY PROGRAMS.

- 12 "(a) IN GENERAL.—The Secretary, acting through
- 13 the Service, shall, not later than one year after the date
- 14 of the enactment of this section and for each Service area,
- 15 develop and implement training programs for cultural
- 16 competency for employees of the Service, locum tenens
- 17 medical providers, and other contracted employees who
- 18 work at Service hospitals or other Service facilities and
- 19 whose employment requires regular direct patient access.
- 20 "(b) REQUIRED PARTICIPATION.—Notwithstanding
- 21 any other provision of law, beginning with years beginning
- 22 after (and for contracts entered into on or after) the date
- 23 of implementation of the training programs under sub-
- 24 section (a), annual participation in such a program shall
- 25 be a condition of employment (or of providing services in

- 1 the capacity as a locum tenen medical provider or of the
- 2 terms of the contracted employment, as applicable), and
- 3 continued employment (or provision of such services in
- 4 such capacity or contracted employment, as applicable),
- 5 for each employee of the Service, locum tenens medical
- 6 provider, and contracted employee described in such sub-
- 7 section. For purposes of the previous sentence, an indi-
- 8 vidual shall not be considered as participating in such a
- 9 program, with respect to a year, unless such individual
- 10 satisfies such requirements, including testing, included in
- 11 such program for such year, as specified by the Secretary.
- 12 "(c) Consultation.—In developing a training pro-
- 13 gram under subsection (a) for a Service area, the Sec-
- 14 retary shall consult with representatives of each Indian
- 15 tribe served in such area.".

#### 16 SEC. 204. RELOCATION REIMBURSEMENT.

- 17 Title I of the Indian Health Care Improvement Act
- 18 (25 U.S.C. 1611 et seq.), as amended by section 203, is
- 19 further amended by adding at the end the following new
- 20 section:

#### 21 "SEC. 126. RELOCATION REIMBURSEMENT.

- 22 "(a) In General.—In the case of an employee of
- 23 the Service who relocates to serve in a different capacity
- 24 or position as an employee of the Service, the Secretary
- 25 shall, subject to subsection (b), offer such employee reim-

- 1 bursement for reasonable costs associated with such relo-
- 2 cation, as determined by the Secretary, incurred by such
- 3 employee if—
- 4 "(1) such relocation is to fill a position that—
- 5 "(A) is at a Service facility that is located
- 6 in a rural area or medically underserved area;
- 7 and
- 8 "(B) had not been filled by a full-time non-
- 9 contractor for a period of at least 6 months; or
- 10 "(2) such relocation is to fill a position that is
- for hospital management or administration, as deter-
- mined by the Secretary.
- 13 "(b) Amount for Relocation.—
- 14 "(1) In General.—The amount of reimburse-
- ment to an employee under subsection (a) shall be
- in an amount that is at least 50 percent, but not
- more than 75 percent, of the specified pay amount
- (as described in paragraph (2)) of the employee.
- 19 "(2) Specified Pay amount.—For purposes
- of paragraph (1), the specified pay amount, with re-
- spect to an employee, is the annual rate of basic pay
- of the employee in effect at the beginning of the
- service period of such employee multiplied by the
- number of years (including fractions of a year) in
- 25 the service period, not to exceed 4 years.

1	"(c) Clarification.—Nothing in this section shall
2	be construed as limiting the authority of the Secretary,
3	as in existence before the enactment of this section, to
4	offer reimbursement for travel or relocation.".
5	SEC. 205. AUTHORITY TO WAIVE INDIAN PREFERENCE
6	LAWS.
7	Title VI of the Indian Health Care Improvement Act
8	$(25~\mathrm{U.S.C.}~1611~\mathrm{et}~\mathrm{seq.})$ is amended by adding at the end
9	the following new section:
10	"SEC. 605. AUTHORITY TO WAIVE INDIAN PREFERENCE
11	LAWS.
12	"To enhance recruitment and retention of employees
13	of the Service, the Secretary may waive the requirements
14	of the Indian preference laws (as defined in section $2(e)$
15	of Public Law 96–135 (25 U.S.C. $472a(e)$ )) with respect
16	to a personnel action with respect to a Service unit with
17	the written request or resolution of an Indian tribe located
18	within the applicable Service unit—
19	"(1) if such personnel action is with respect to
20	a facility that has a personnel vacancy rate of at
21	least 20 percent; or
22	"(2) in the case such personnel action is with
23	respect to a former employee of the Service or
24	former tribal employee who was removed from such
25	former employment or demoted for misconduct that

1	occurred during the five years prior to the date of
2	such personnel action.".
3	SEC. 206. STREAMLINING MEDICAL VOLUNTEER
4	CREDENTIALING PROCESS.
5	Title I of the Indian Health Care Improvement Act
6	(25 U.S.C. 1611 et seq.), as amended by sections 203 and
7	204, is further amended by adding at the end the following
8	new section:
9	"SEC. 128. STREAMLINING MEDICAL VOLUNTEER
10	CREDENTIALING PROCESS.
11	"(a) In General.—The Secretary, acting through
12	the Service, shall, in accordance with subsection (b), im-
13	plement a Service-wide centralized credentialing system to
14	credential licensed health professionals who seek to volun-
15	teer at a Service facility.
16	"(b) Requirements.—The credentialing system im-
17	plemented under subsection (a) shall be in accordance with
18	the following:
19	"(1) Credentialing of licensed health profes-
20	sionals who seek to volunteer at a Service facility
21	shall occur at the Service level.
22	"(2) Credentialing procedures under such sys-
23	tem shall be uniform throughout the Service.
24	"(3) Under such system, in the case that such
25	a licensed health professional has successfully com-

- 1 pleted the credentialing procedures under such sys-
- 2 tem, such professional shall be authorized to treat
- 3 patients at any Service facility or other facility with-
- 4 in a Service area.
- 5 "(c) Regulations.—The Secretary may promulgate
- 6 regulations to implement this section.
- 7 "(d) Consultation.—The Secretary may consult
- 8 with public and private associations of medical providers
- 9 in the development of the credentialing system under this
- 10 section.
- 11 "(e) APPLICATION.—The credentialing system under
- 12 this section shall apply with respect to licensed health pro-
- 13 fessionals seeking to volunteer with respect to—
- 14 "(1) providing direct health care services at a
- 15 Service facility; and
- 16 "(2) providing services at facilities operated or
- 17 contracted by a tribe, tribal organization, or urban
- 18 Indian organization under the Indian Self-Deter-
- mination and Education Assistance Act.
- 20 "(f) Clarification.—Nothing in this section shall
- 21 be construed to inhibit a tribe's authority to enter into
- 22 a compact or contract under the Indian Self-Determina-
- 23 tion and Education Assistance Act.".

1	TITLE III—PURCHASED/RE
2	FERRED CARE PROGRAM RE
3	FORMS
4	SEC. 301. CODIFICATION OF LIMITATION ON CHARGES FOR
5	HEALTH CARE PROFESSIONAL SERVICES
6	AND NON-HOSPITAL-BASED CARE SOURCE.
7	(a) APPLICABILITY.—The requirements of this sec
8	tion shall apply to—
9	(1) health programs operated by the Indian
10	Health Service;
11	(2) health programs operated by an urban In
12	dian organization through a contract or grant under
13	title V of the Indian Health Care Improvement Act
14	Public Law 94–437, as amended; and
15	(3) health programs operated by an Indian
16	tribe or tribal organization pursuant to a contract or
17	compact with the Indian Health Service under the
18	Indian Self-Determination and Education Assistance
19	Act (25 U.S.C. 450 et seq.), provided that the In
20	dian tribe or tribal organization has agreed in such
21	contract or compact to be bound by this section pur
22	suant to section 108 of the Indian Self-Determina
23	tion and Education Assistance Act (25 U.S.C. 450l
24	and section 517(e) of such Act (25 U.S.C. 458aaa-
25	16(e)), as applicable.

1	(b) Definitions.—For purposes of this section, the
2	following definitions apply:
3	(1) The term "notification of a claim" means,
4	the submission of a claim, with respect to services
5	for an individual, that meets the requirements of
6	section 136.24 of title 42, Code of Federal Regula-
7	tions, in accordance with the following:
8	(A) Such claim is submitted within the ap-
9	plicable period specified under such section
10	136.24, or if applicable, section 406 of the In-
11	dian Health Care Improvement Act (25 U.S.C.
12	1646), and includes information necessary to
13	determine the relative medical need for the
14	services and the individual's eligibility.
15	(B) The information submitted with the
16	claim is sufficient to—
17	(i) identify the individual as eligible
18	for Indian Health Service services (such as
19	name, address, home or referring service
20	unit, tribal affiliation);
21	(ii) identify the medical care provided
22	(such as the date of service and description
23	of services); and
24	(iii) verify prior authorization by the
25	Indian Health Service for services provided

- 1 (such as the IHS purchase order number 2 or medical referral form) or exemption 3 from prior authorization (such as copies of 4 pertinent clinical information for emer-5 gency care that was not prior-authorized).
  - (C) To be considered sufficient notification of a claim, a claim submitted by a provider or supplier for payment shall be in a format that complies with the format required for submission of claims under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.) or recognized under section 1175 of such Act (42 U.S.C. 1320d–4).
  - (2) The term "provider" means a provider of services not governed by or subject to subpart D of part 136 of title 42, Code of Federal Regulations, and may include a skilled nursing facility, comprehensive outpatient rehabilitation facility, home health agency, or hospice program.
  - (3) The term "referral" means an authorization for medical care by the appropriate ordering official in accordance with subpart C of part 136 of title 42, Code of Federal Regulations.
- 24 (4) The term "repricing agent" means an entity 25 that offers the Indian Health Service or a tribe, trib-

- 1 al organization, or urban Indian organization dis-2 counted rates from public and private providers that 3 are not the Indian Health Service or a tribe, tribal organization, or urban Indian organization as a re-5 sult of existing contracts that the public or private 6 provider other than the Indian Health Service or a 7 tribe, tribal organization, or urban Indian organization may have within the commercial health care in-8 9 dustry.
- 10 (5) The term "supplier" means a physician or 11 other practitioner, a facility, or other entity (other 12 than a provider) not already governed by or subject 13 to subpart D of part 136 of title 42, Code of Fed-14 eral Regulations, that furnishes items or services 15 under this section.
- (c) Payment for Provider and Supplier Serv ices Purchased by Indian Health Programs.—
- 18 (1) In General.—Payment to providers and 19 suppliers for any level of care authorized under sub-20 part C of part 136 of title 42, Code of Federal Reg-21 ulations, by a Purchased/Referred Care program of 22 the Indian Health Service, authorized by a tribe or 23 tribal organization carrying out such a program of 24 the Indian Health Service under the Indian Self-De-25 termination and Education Assistance Act (25)

U.S.C. 450 et seq.), authorized for purchase under section 136.31 of such title 42, Code of Federal Regulations, by an urban Indian organization (as that term is defined in 25 U.S.C. 1603(h)) (hereafter collectively referred to as the "I/T/U"), shall, subject to subsection (e), be determined based on one of the methods described in the following subparagraphs, as applicable:

# (A) MFC RATE METHOD.—

- (i) IN GENERAL.—The method described in this subparagraph is that, subject to clause (ii), in the case a specific amount for an item or service has been negotiated with a specific provider or supplier or its agent by the I/T/U, the I/T/U shall pay that amount for such item or service.
- (ii) LIMITATION.—The amount applied under clause (i) for an item or service shall be an amount that is at least the amount of the provider's or supplier's most favored customer rate, as defined by the Secretary of Health and Human Services, for an item or service, as evidenced by commercial price lists or paid invoices and other related pricing and discount data to

1	ensure that the I/T/U is receiving a fair
2	and reasonable price. The limitation under
3	the previous sentence shall not apply with
4	respect to an item or service if—
5	(I) the amount offered to the I/
6	T/U under the negotiation under
7	clause (i) is fair and reasonable, as
8	determined by the I/T/U, even though
9	comparable discounts were not nego-
10	tiated; and
11	(II) the amount is otherwise in
12	the best interest of the I/T/U, as de-
13	termined by the I/T/U.
14	(B) Medicare rates.—The method de-
15	scribed in this subparagraph is that, in the case
16	that an amount for an item or service has not
17	been negotiated in accordance with subpara-
18	graph (A), the I/T/U will pay the lowest of the
19	following amounts for the item or service:
20	(i) The amount that is the applicable
21	payment amount under the Medicare pro-
22	gram under title XVIII of the Social Secu-
23	rity Act for such item or service, including
24	payment according to a fee schedule, a
25	prospective payment system or based on

reasonable cost for the period in which the service was provided, or in the event of a Medicare waiver, the payment amount will be calculated in accordance with such waiver. For purposes of this paragraph, the amount described in this clause shall be referred to as the "Medicare rate". (ii) An amount negotiated by a repric-ing agent if the provider or supplier is par-ticipating within the repricing agent's net-work and the I/T/U has a pricing arrange-ment or contract with that repricing agent.

(iii) An amount not to exceed the provider or supplier's most favored customer rate described in subparagraph (A)(ii) for such item or service, as evidenced by commercial price lists or paid invoices and other related pricing and discount data to ensure that the I/T/U is receiving a fair and reasonable price, but only to the extent such evidence is reasonably accessible and available to the I/T/U.

(C) OTHER.—The method described in this subparagraph is that, in the case that a Medicare rate does not exist for an item or service,

- and no other method described in a previous subparagraph is accessible or available, the amount shall be deemed to be 65 percent of authorized charges for such item or service.
  - (2) COORDINATION OF BENEFITS AND LIMITATION ON RECOVERY.—If an I/T/U has authorized payment for items and services provided to an individual who is eligible for benefits under title XVIII of the Social Security Act, title XIX of such Act, or another third-party payer, the following shall apply:
    - (A) The I/T/U shall be the payer of last resort under section 2901(b) of the Patient Protection and Affordable Care Act (25 U.S.C. 1623(b)).
    - (B) If there are any third-party payers, the I/T/U shall pay the amount for which the patient is being held responsible after the provider or supplier of services has coordinated benefits and all other alternate resources have been considered and paid, including applicable copayments, deductibles, and coinsurance that are owed by the patient.
    - (C) The maximum payment by the I/T/U shall be only the portion of the payment

1	amount determined under this section not cov-
2	ered by any other payer.
3	(D) The I/T/U payment may not exceed
4	the rate calculated in accordance with para-
5	graph (1) of this section (plus applicable cost
6	sharing).
7	(E) In the case payment is made under
8	such title XIX for an item or service such pay-
9	ment shall be considered payment in full and
10	there shall be no additional payment made by
11	the I/T/U for such item or service.
12	(3) Authorized Services.—Payment shall be
13	made only for those items and services authorized by
14	an I/T/U consistent with this section or section
15	503(a) of the Indian Health Care Improvement Act
16	(25 U.S.C. 1653(a)).
17	(4) No additional charges.—
18	(A) If an amount has not been negotiated
19	under paragraph (1)(A) for an item or service,
20	the provider or supplier shall be deemed to have
21	accepted the applicable payment amount under
22	paragraph (1)(B) for such item or service as
23	payment in full if—
24	(i) the item or service was provided
25	based on a referral;

1	(ii) the provider or supplier submits a
2	notification of a claim for payment to the
3	I/T/U; or
4	(iii) the provider or supplier accepts
5	payment for the provision of such item or
6	service from the I/T/U.
7	(B) A payment made and accepted in ac-
8	cordance with this section shall constitute pay-
9	ment in full and the provider or its agent, or
10	supplier or its agent, may not impose any addi-
11	tional charge—
12	(i) on the individual for I/T/U author-
13	ized items and services; or
14	(ii) for information requested by the I/
15	T/U or its agent or fiscal intermediary for
16	the purposes of payment determinations or
17	quality assurance.
18	(5) NOTIFICATION OF CLAIM.—The Indian
19	Health Service shall not adjudicate a notification of
20	a claim that does not contain the information de-
21	scribed in subsection (b)(1) with an approval or de-
22	nial, except that the Service may request further in-
23	formation from the individual, or as applicable, the
24	provider or supplier, necessary to make a decision.

- 1 A notification of a claim meeting the requirements
- 2 specified herein does not guarantee payment.
- 3 (6) RATE AUTHORIZED.—No service shall be
- 4 authorized and no payment shall be issued under
- 5 this section in excess of the rate authorized by this
- 6 section.
- 7 (d) Authorization by an Urban Indian Organi-
- 8 ZATION.—An urban Indian organization may authorize for
- 9 purchase items and services for an eligible urban Indian
- 10 as those terms are defined in section 4 of the Indian
- 11 Health Care Improvement Act (25 U.S.C. 1603) according
- 12 to section 503 of such Act (25 U.S.C. 1653) and applica-
- 13 ble regulations. Services and items furnished by physicians
- 14 and other health care professionals and non-hospital-based
- 15 entities shall be subject to the payment methodology set
- 16 forth in this section.
- 17 (e) Exception.—In the case of a payment described
- 18 in subsection (c) that is with respect to a rare specialty
- 19 service, as specified by the Secretary of Health and
- 20 Human Services, or a service furnished in highly rural and
- 21 medically underserved areas, as specified by the Secretary,
- 22 the Indian Health Service or tribe or tribal organization
- 23 involved may negotiate an amount for such payment for
- 24 such service that is greater than the payment amount that

- 1 would be recognized under title XVIII of the Social Secu-
- 2 rity for such service.
- 3 (f) Report.—Not later than two years after the date
- 4 of the enactment of this Act, the Secretary of Health and
- 5 Human Services, acting through the Director of the In-
- 6 dian Health Service, shall submit to Congress a report on
- 7 the impact of this section on access to care under the Pur-
- 8 chased/Referred Care program, including recommenda-
- 9 tions for such legislative actions as the Secretary deter-
- 10 mines appropriate.
- 11 SEC. 302. ALLOCATION OF PURCHASED/REFERRED CARE
- 12 PROGRAM FUNDS.
- 13 (a) IN GENERAL.—Title II of the Indian Health Care
- 14 Improvement Act is amended by inserting after section
- 15 226 (25 U.S.C. 1621y) the following new section:
- 16 "SEC. 227. PURCHASED/REFERRED CARE PROGRAM DIS-
- 17 BURSEMENT FORMULA.
- 18 "(a) IN GENERAL.—The Secretary shall, with respect
- 19 to the Purchased/Referred Care program (formerly re-
- 20 ferred to as the 'contract health services program') funded
- 21 by the Indian Health Service and operated by the Indian
- 22 Health Service, an Indian tribe, or tribal organization, re-
- 23 view the distribution of funds pursuant to the program
- 24 and initiate procedures under subchapter III of chapter
- 25 5 of title 5, United States Code, to negotiate or promul-

- 1 gate regulations to develop and implement a revised dis-
- 2 tribution formula in accordance with the subsequent sub-
- 3 sections of this section.
- 4 "(b) Considerations.—In developing the revised
- 5 distribution formula under subsection (a), the Secretary
- 6 shall consider—
- 7 "(1) the extent to which services are available
- 8 at a Service hospital or facility of the Service rather
- 9 than the mere existence of such a hospital or facility;
- 10 "(2) population growth and the potential for
- population growth;
- 12 "(3) the socioeconomic makeup of the popu-
- lation of each contract health service delivery area;
- 14 "(4) the geographic makeup of each contract
- 15 health service delivery area;
- 16 "(5) the size of the hospital or facility;
- 17 "(6) the relative regional cost of purchasing
- 18 services;
- 19 "(7) actual counts of Purchased/Referred Care
- 20 users; and
- 21 "(8) accreditation problems at the Service hos-
- 22 pital or facility of the Service.
- 23 "(c) Implementation Deadline.—The revised dis-
- 24 tribution formula under subsection (a) shall be imple-
- 25 mented not later than the date that is 3 years after the

1 first October 1 following the date of the enactment of this2 Act.

"(d) Transition.—

"(1) IN GENERAL.—Notwithstanding any other provision of law, for the period beginning on the first October 1 following the date of the enactment of this section and ending the day before the implementation date of the revised distribution formula under subsection (a), the Secretary shall provide for the distribution of funds, with respect to direct health care services provided by a Service facility, pursuant to the Purchased/Referred Care program (and with respect to services provided by any other facility under such program, at the option of such facility) be consistent with the following:

"(A) During any portion of such period for which a Service area has been designated as a high IHS level area under paragraph (2)(B), such area shall not receive any funds pursuant to such program in addition to the base allotment determined under the distribution formula under the program for 2016 with respect to such area.

"(B) In the case that during such period the amount of funds made available to the

1	Service for such distribution under such pro-
2	gram is in excess of the total amounts of base
3	allotments for distribution under such program
4	for 2016, the Secretary shall distribute such ex-
5	cess amount, in accordance with a methodology
6	specified by the Secretary, to Service areas
7	which for an applicable portion of such period
8	of excess funding have been designated as a low
9	IHS level area under paragraph (2)(A).
10	"(2) Area designations.—For purposes of
11	paragraph (1), the Secretary shall, with respect to
12	each contract health service delivery area—
13	"(A) review the services provided in the
14	area to determine the IHS medical priority level
15	pursuant to section 136.23(e) of title 42, Code
16	of Federal Regulations, of such services; and
17	"(B) in the case majority, as specified by
18	the Secretary, of the services so provided in the
19	area were determined to have—
20	"(i) such a priority level of a I or II,
21	designate such area as a low IHS level
22	area; and
23	"(ii) any other priority level, designate
24	such area as a high IHS level area.

- 1 "(e) Application of Reduction Clause.—In the
- 2 case of a facility that, as of the date of the enactment
- 3 of this section, is under contract with the Secretary with
- 4 respect to the Purchased/Referred Care program and such
- 5 contract applies to a period to which subsection (d) or the
- 6 revised distribution formula under subsection (a) applies,
- 7 if application of subsection (d) or the revised distribution
- 8 formula results in the distribution of an amount of funds
- 9 to such facility during such period that is less than the
- 10 amount of funds that would be provided during such pe-
- 11 riod to such facility under such contract with respect to
- 12 the Purchased/Referred Care program before application
- 13 of such subsection (d) or such revised distribution for-
- 14 mula, respectively, the Secretary may under section
- 15 106(b) of the Indian Self-Determination and Education
- 16 Assistance Act (25 U.S.C. 450j-1(b)) reduce such amount
- 17 accordingly to be consistent with such subsection (d) or
- 18 revised distribution formula, respectively.
- 19 "(f) Clarification.—Nothing in this section shall
- 20 be construed to supersede a Tribe's self-governance con-
- 21 tract under the Indian Self-Determination and Education
- 22 Assistance Act.
- "(g) UPDATE.—The Secretary shall periodically, but
- 24 not more frequently than once every 3 years and not less
- 25 frequently than once every five years, review and, as nec-

- 1 essary, update the formula implemented under subsection
- 2 (a).
- 3 "(h) Consultation.—In developing the formula
- 4 under subsection (a) and reviewing and making updates
- 5 to such formula under subsection (f), the Secretary shall
- 6 consult with Indian tribes, including such tribes consulted
- 7 for purposes of carrying out section 226.
- 8 "(i) Reports.—Not later than one year after the
- 9 date of the enactment of this section, and annually there-
- 10 after, the Secretary shall submit to Congress a report on
- 11 the implementation of this section. Each such report shall
- 12 include information, with respect to the period for such
- 13 report, on—
- 14 "(1) the distribution of funds for such period
- pursuant to the Purchased/Referred Care program
- among the contract health service delivery area,
- tribes, tribal organizations, and urban Indian orga-
- 18 nizations;
- 19 "(2) whether during such period any contract
- 20 health service delivery area, tribe, tribal organiza-
- 21 tion, or urban Indian organization had a shortfall in
- such funding and, if so, the amount of such short-
- fall; and
- 24 "(3) recommendations for such legislative ac-
- 25 tion as the Secretary deems appropriate.".

1	(b) Conforming Amendments.—Section 226 of the
2	Indian Health Care Improvement Act (25 U.S.C. 1621y)
3	is amended—
4	(1) in subsection (a)—
5	(A) by striking "As soon as practicable
6	after the date of enactment of the Indian
7	Health Care Improvement Reauthorization and
8	Extension Act of 2009" and inserting "Not
9	later than 2 years after the date of the enact-
10	ment of section 227";
11	(B) by striking "the study" and inserting
12	"a study"; and
13	(C) by striking "as requested by Congress
14	in March 2009, or pursuant to section 830"
15	and inserting ", including as amended pursuant
16	to section 227";
17	(2) in subsection (b)—
18	(A) in the matter preceding paragraph (1),
19	by inserting ", and submit, not later than one
20	year after the date of the enactment of section
21	227 and annually thereafter, to Congress a re-
22	port on" after "pursuant to the program";
23	(B) in paragraph (3), by striking at the
24	end "and";

1	(C) by redesignating paragraph (4) as
2	paragraph (5);
3	(D) by inserting after paragraph (3) the
4	following new paragraph:
5	"(4) to determine whether during the period of
6	the report any contract health service delivery area,
7	tribe, tribal organization, or urban Indian organiza-
8	tion had a shortfall in such funding and, if so, the
9	amount of such shortfall; and
10	"(5) recommendations for such legislative ac-
11	tion as the Secretary deems appropriate."; and
12	(E) in paragraph (5), as redesignated by
13	subparagraph (C), by inserting ", including rec-
14	ommendations for such legislative actions as the
15	Secretary determines appropriate" before the
16	period at the end; and
17	(3) by striking subsection (c).
18	SEC. 303. PURCHASED/REFERRED CARE PROGRAM BACK-
19	LOG.
20	Title II of the Indian Health Care Improvement Act
21	(25 U.S.C. 1621), as amended by section 302, is further
22	amended by adding at the end the following new section:

1	"SEC. 228. PURCHASED/REFERRED CARE PROGRAM BACK-
2	LOG.
3	"Not later than one year after the date of the enact-
4	ment of this section, the Secretary shall develop and im-
5	plement a system to prioritize any backlog of unpaid bal-
6	ances under the Purchased/Referred Care program for
7	each Service area. In developing such system, the Sec-
8	retary shall consider—
9	"(1) the monetary amount of each such unpaid
0	balance; and
1	"(2) how long such balance has remained un-
2	paid.".
3	SEC. 304. REPORT ON FINANCIAL STABILITY OF SERVICE
4	HOSPITALS AND FACILITIES.
_	
5	Not later than one year after the date of the enact-
	Not later than one year after the date of the enact- ment of this Act, the Comptroller General of the United
15 16 17	ment of this Act, the Comptroller General of the United
6	ment of this Act, the Comptroller General of the United States shall submit to Congress a report on issues related
16	ment of this Act, the Comptroller General of the United States shall submit to Congress a report on issues related
16 17 18	ment of this Act, the Comptroller General of the United States shall submit to Congress a report on issues related to the financial stability of hospitals and facilities of the
16 17 18	ment of this Act, the Comptroller General of the United States shall submit to Congress a report on issues related to the financial stability of hospitals and facilities of the Indian Health Service that have experienced sanction or
16 17 18 19	ment of this Act, the Comptroller General of the United States shall submit to Congress a report on issues related to the financial stability of hospitals and facilities of the Indian Health Service that have experienced sanction or threat of sanction by the Centers for Medicare & Medicaid