H. R. 5861

To amend part A of title IV of the Social Security Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. SMITH of Nebraska introduced the following bill; which was referred to the Committee on

A BILL

To amend part A of title IV of the Social Security Act, and for other purposes.

Be it enacted by the Senate and House of Representa-
tives of the United States of America in Congress assembled,

SEC. 1. SHORT TITLE.

This Act may be cited as the “Jobs and Opportunity with Benefits and Services for Success Act”.

SEC. 2. TABLE OF CONTENTS.

The table of contents of this Act is as follows:

Sec. 1. Short title.
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Sec. 9. Targeting funds to core purposes.
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Sec. 16. Technical corrections to data exchange standards to improve program coordination.
Sec. 17. Set-aside for economic downturns.
Sec. 18. Definitions related to use of funds.
Sec. 19. Elimination of obsolete provisions.
Sec. 20. Effective date.

1 SEC. 3. REFERENCES.

Except as otherwise expressly provided, wherever in this Act an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Social Security Act.

7 SEC. 4. RE-NAMING OF PROGRAM.

(a) In General.—The heading for part A of title IV is amended to read as follows:

“PART A—JOBS AND OPPORTUNITY WITH BENEFITS AND SERVICES PROGRAM”.

(b) Conforming Amendments.—

(1) The heading for section 403(a)(2)(B) (42 U.S.C. 603(a)(2)(B)) is amended by striking “TANF” and inserting “JOBS”.

May 17, 2018 (1:09 p.m.)
(2) The heading for section 413(a) (42 U.S.C. 613(a)) is amended by striking “TANF” and inserting “JOBS”.

(3) The heading for section 471(e)(7)(B)(i) (42 U.S.C. 671(e)(7)(B)(i)), as in effect pursuant to the amendment made by section 50711(a)(2) of division E of the Bipartisan Budget Act of 2018 (Public Law 115–123), is amended by striking “TANF” and inserting “JOBS”.

SEC. 5. HELPING MORE AMERICANS ENTER AND REMAIN IN THE WORKFORCE.

(a) FAMILY ASSISTANCE GRANTS.—Section 403(a)(1) (42 U.S.C. 603(a)(1)) is amended in each of subparagraphs (A) and (C) by striking “2017 and 2018” and inserting “2019 through 2023”.

(b) HEALTHY MARRIAGE PROMOTION AND RESPONSIBLE FATHERHOOD GRANTS.—Section 403(a)(2)(D) (42 U.S.C. 603(a)(2)(D)) is amended—

(1) by striking “2017 and 2018” and inserting “2019 through 2023”; and

(2) by striking “for fiscal year 2017 or 2018”.

(c) TRIBAL FAMILY ASSISTANCE GRANTS.—Section 412(a)(1)(A) (42 U.S.C. 612(a)(1)(A)) is amended by striking “2017 and 2018” and inserting “2019 through 2023”.
(d) Improving Access to Child Care to Support Work.—Section 418(a)(3) (42 U.S.C. 618(a)(3)) is amended by striking “$2,917,000,000 for each of fiscal years 2017 and 2018” and inserting “$3,525,000,000 for each of fiscal years 2019 through 2023”.

(e) Grants to the Territories.—Section 1108(b)(2) (42 U.S.C. 1308(b)(2)) is amended by striking “2017 and 2018” and inserting “2019 through 2023”.

SEC. 6. EXPECTING UNIVERSAL ENGAGEMENT AND CASE MANAGEMENT.

Section 408(b) (42 U.S.C. 608(b)) is amended to read as follows:

“(b) Individual Opportunity Plans.—

“(1) Assessment.—The State agency responsible for administering the State program funded under this part shall make an initial assessment of the following for each work-eligible individual (as defined in the regulations promulgated pursuant to section 407(i)(1)(A)(i)):

“(A) The education obtained, skills, prior work experience, work readiness, and barriers to work of the individual.

“(B) The well-being of the children in the family of the individual and, where appropriate, activities or services (such as services offered by
a program funded under section 511) to improve the well-being of the children.

“(2) CONTENTS OF PLANS.—On the basis of the assessment required by paragraph (1) of this subsection, the State agency, in consultation with the individual, shall develop an individual opportunity plan that—

“(A) includes a personal responsibility agreement in which the individual acknowledges receipt of publicly-funded benefits and responsibility to comply with program requirements in order to receive the benefits;

“(B) sets forth the obligations of the individual to participate in work activities (as defined in section 407(d)), and the number of hours per month for which the individual will so participate pursuant to section 407;

“(C) sets forth an employment goal and planned short-, intermediate-, and long-term actions to achieve the goal, and, in the case of an individual who has not attained 24 years of age and is in secondary school or the equivalent, the intermediate action may be completion of secondary school or the equivalent;
“(D) describes the job counseling and
other services the State will provide to the indi-
vidual to enable the individual to obtain and
keep employment in the private sector;

“(E) may include referral to appropriate
substance abuse or mental health treatment;
and

“(F) is signed by the individual.

“(3) TIMING.—The State agency shall comply
with paragraph (1) and (2) with respect to a work-
eligible individual—

“(A) within 180 days after the effective
date of this subsection, in the case of an indi-
vidual who, as of such effective date, is a recipi-
ent of assistance under the State program fund-
ed under this part (as in effect immediately be-
fore such effective date); or

“(B) within 60 days after the individual is
determined to be eligible for the assistance, in
the case of any other individual.

“(4) PENALTY FOR NONCOMPLIANCE BY INDIVI-
DUAL.—In addition to any other penalties required
under the State program funded under this part, the
State may reduce, by such amount as the State con-
siders appropriate, the amount of assistance other-
wise payable under the State program to a family that includes an individual who fails without good cause to comply with an individual opportunity plan developed pursuant to this subsection, that is signed by the individual.

“(5) PERIODIC REVIEW.—The State shall meet with each work-eligible individual assessed by the State under paragraph (1), not less frequently than every 90 days, to—

“(A) review the individual opportunity plan developed for the individual;

“(B) discuss with the individual the progress made by the individual in achieving the goals specified in the plan; and

“(C) update the plan, as necessary, to reflect any changes in the circumstances of the individual since the plan was last reviewed.”.

SEC. 7. PROMOTING ACCOUNTABILITY BY MEASURING WORK OUTCOMES.

(a) IN GENERAL.—Section 407(a) (42 U.S.C. 607(a))) is amended to read as follows:

“(a) PERFORMANCE ACCOUNTABILITY AND WORK OUTCOMES.—

“(1) PURPOSE.—The purpose of this subsection is to provide for the establishment of performance
accountability measures to assess the effectiveness of States in increasing employment, retention, and advancement among families receiving assistance under the State program funded under this part.

“(2) IN GENERAL.—A State to which a grant is made under section 403 for a fiscal year shall achieve the requisite level of performance on an indicator described in paragraph (3)(B) of this subsection for the fiscal year.

“(3) MEASURING STATE PERFORMANCE.—

“(A) IN GENERAL.—Each State, in consultation with the Secretary, shall collect and submit to the Secretary the information necessary to measure the level of performance of the State for each indicator described in subparagraph (B), for fiscal year 2020 and each fiscal year thereafter, and the Secretary shall use the information collected for fiscal year 2020 to establish the baseline level of performance for each State for each such indicator.

“(B) INDICATORS OF PERFORMANCE.—

The indicators described in this subparagraph, for a fiscal year, are the following:

“(i) The percentage of individuals who were work-eligible individuals as of the
time of exit from the program, who are in unsubsidized employment during the 2nd quarter after the exit.

“(ii) The percentage of individuals who were work-eligible individuals who were in unsubsidized employment in the 2nd quarter after the exit, who are also in unsubsidized employment during the 4th quarter after the exit.

“(iii) The median earnings of individuals who were work-eligible individuals as of the time of exit from the program, who are in unsubsidized employment during the 2nd quarter after the exit.

“(iv) The percentage of individuals who have not attained 24 years of age, are attending high school or enrolled in an equivalency program, and are work-eligible individuals or were work-eligible individuals as of the time of exit from the program, who obtain a high school degree or its recognized equivalent while receiving assistance under the State program funded under this part or within 1 year after the exit.
“(C) Levels of performance.—

“(i) In general.—For each State submitting a State plan pursuant to section 402(a), there shall be established, in accordance with this subparagraph, levels of performance for each of the indicators described in subparagraph (B).

“(ii) Weight.—The weight assigned to such an indicator shall be the following:

“(I) 40 percent, in the case of the indicator described in subparagraph (B)(i).

“(II) 25 percent, in the case of the indicator described in subparagraph (B)(ii).

“(III) 25 percent, in the case of the indicator described in subparagraph (B)(iii).

“(IV) 10 percent, in the case of the indicator described in subparagraph (B)(iv).

“(iii) Agreement on requisite performance level for each indicator.—
“(I) In general.—The Secretary and the State shall negotiate the requisite level of performance for the State with respect to each indicator described in clause (ii), for each of fiscal years 2020 through 2023, and in the case of each of fiscal years 2021 through 2023, shall do so before the beginning of the respective fiscal year.

“(II) Requirements in establishing performance levels.—In establishing the requisite levels of performance, the State and the Secretary shall—

“(aa) take into account how the levels involved compare with the levels established for other States;

“(bb) ensure the levels involved are adjusted, using the objective statistical model referred to in clause (v), based on—

“(AA) the differences among States in economic
conditions, including differences in unemployment rates or employment losses or gains in particular industries; and

“(BB) the characteristics of participants on entry into the program, including indicators of prior work history, lack of educational or occupational skills attainment, or other factors that may affect employment and earnings; and

“(CC) take into account the extent to which the levels involved promote continuous improvement in performance by each State.

“(iv) REVISIONS BASED ON ECONOMIC CONDITIONS AND INDIVIDUALS RECEIVING ASSISTANCE DURING THE FISCAL YEAR.—The Secretary shall, in accordance with the objective statistical model referred to in clause (v), revise the requisite levels of per-
formance for a State and a fiscal year to reflect the economic conditions and characteristics of the relevant individuals in the State during the fiscal year.

“(v) **Statistical Adjustment Model.**—The Secretary shall use an objective statistical model to make adjustments to the requisite levels of performance for the economic conditions and characteristics of the relevant individuals, and shall consult with the Secretary of Labor to develop a model that is the same as or similar to the model described in section 116(b)(3)(A)(viii) of the Workforce Innovation and Opportunity Act (29 U.S.C. 3141(b)(3)(A)(viii)).

“(vi) **Definition of Exit.**—In this subsection, the term ‘exit’ means, with respect to a State program funded under this part, ceases to a receive a JOBS benefit under the program.

“(D) **State Option to Establish Common Exit Measures.**—Notwithstanding subparagraph (C)(vi) of this paragraph, a State that has not provided the notification under
section 121(b)(1)(C)(ii) of the Workforce Innovation and Opportunity Act to exclude the State program funded under this part as a mandatory one-stop partner may adopt an alternative definition of ‘exit’ for the purpose of creating common exit measures to improve alignment with workforce programs operated under title I of such Act.

“(E) REGULATIONS.—In order to ensure nationwide comparability of data, the Secretary, after consultation the Secretary of Labor and with States, shall issue regulations governing the establishment of the performance accountability system under this subsection and a template for performance reports to be used by all States consistent with subsection (b).”.

(b) REPORTS ON STATE PERFORMANCE ON HHS ONLINE DASHBOARD.—Section 407(b) (42 U.S.C. 607(b)) is amended to read as follows:

“(b) PUBLICATION OF STATE PERFORMANCE.—The Secretary shall, directly or through the use of grants or contracts, establish and operate an Internet website that is accessible to the public, with a dashboard that is regularly updated and provides easy-to-understand information on the performance of each State program funded under
this part, including a profile for each such program, expressed by use of a template, which shall include—

“(1) information on the indicators and requisite performance levels established for the State under subsection (a), including, with respect to each such level, whether the State achieves, exceeds, or fails to achieve the level on an ongoing basis, including—

“(A) information on any adjustments made to the requisite levels using the statistical adjustment model described in subsection (a)(3)(D)(v); and

“(B) a grade based on the overall performance of the State, as determined by the Secretary and in consultation with the State, and the overall performance shall be graded based on the performance indicators and weights for each such indicator as described in subsection (a);

“(2) information reported under section 411 on the characteristics and demographics of individuals receiving assistance under the State program, including—

“(A) the number and percentage of child-only cases and reason why the cases are child-only; and
“(B) the average weekly number of hours that each work-eligible individual in the State program participates in work activities, including a separate section showing the number and percentage of the work-eligible individuals with zero hours of the participation and the reason for non-participation;

“(3) information on the results of improper payments reviews;

“(4) a link to the State plan approved under section 402; and

“(5) information regarding any penalty imposed, or other corrective action taken, by the Secretary against a State for failing to achieve a requisite performance level or any other requirement imposed by or under this part.”.

(c) Modification of Rules for Determining Whether an Individual Is Engaged in Work.—Section 407(c) (42 U.S.C. 607(c)) is amended—

(1) in paragraph (1)—

(A) in subparagraph (A)—

(i) by striking “For purposes of subsection (b)(1)(B)(i), a” and inserting “A”;

and
(ii) by striking “, not fewer than” and all that follows through “this subsection”; and

(B) in subparagraph (B)—

(i) in the matter preceding clause (i), by striking “For purposes of subsection (b)(2)(B), an” and inserting “An”;

(ii) in clause (i), by striking “, not fewer than” and all that follows through “this subsection”; and

(iii) in clause (ii), by striking “, not fewer than” and all that follows through “subsection (d)”;

(2) in paragraph (2)—

(A) by striking subparagraphs (A) and (D);

(B) in each of subparagraphs (B) and (C), by striking “For purposes of determining monthly participation rates under subsection (b)(1)(B)(i), a” and inserting “A”; and

(C) by redesignating subparagraphs (B) and (C) as subparagraphs (A) and (B), respectively.

(d) MODIFICATIONS TO ALLOWABLE WORK ACTIVITIES.—Section 407(d) (42 U.S.C. 607(d)) is amended—
(1) in paragraph (5), by inserting “, including apprenticeship” before the semicolon;

(2) in paragraph (8), by striking “(not to exceed 12 months with respect to any individual)” and inserting “, including career technical education”;

(3) in paragraph (11), by striking “and” at the end;

(4) in paragraph (12), by striking the period and inserting “; and”; and

(5) by adding at the end the following:

“(13) any other activity that the State determines is necessary to improve the employment, earnings, or other outcomes of a recipient of assistance that are used in determining a level of performance by the State for purposes of subsection (a), as described in the State plan approved under section 402.”.

SEC. 8. TARGETING FUNDS TO TRULY NEEDY FAMILIES.

(a) Prohibition on Use of Funds for Families With Income Greater Than Twice the Poverty Line.—Section 404(k) (42 U.S.C. 604(k)) is amended to read as follows:

“(k) Prohibitions.—

“(1) Use of funds for persons with income greater than twice the poverty line.—
A State to which a grant is made under this part shall not use the grant to provide any assistance or services to a family whose monthly income exceeds twice the poverty line (as defined by the Office of Management and Budget, and revised annually in accordance with section 673(2) of the Omnibus Budget Reconciliation Act of 1981 (42 U.S.C. 9902(2))).

(b) Elimination of Limitation on Use of Funds for Case Management Activities.—Section 404(b)(2) (42 U.S.C. 604(b)(2)) is amended to read as follows:

“(2) Exceptions.—Paragraph (1) of this subsection shall not apply to the use of a grant for—

“(A) information technology and computerization needed for tracking, monitoring, or data collection required by or under this part; or

“(B) case management activities to carry out section 408(b).”.

(c) Prohibition on Use of Funds for Direct Spending on Child Care or Child Welfare Services or Activities.—Section 404(k) (42 U.S.C. 604(k)), as amended by subsection (a) of this section, is amended by adding at the end the following:
“(2) DIRECT SPENDING ON CHILD CARE SERVICES OR ACTIVITIES OR CHILD WELFARE SERVICES OR ACTIVITIES.—A State to which a grant is made under this part shall not use the grant for direct spending on child care services or activities or direct spending on child welfare services or activities.”.

(d) EXPANSION OF AUTHORITY TO TRANSFER FUNDS TO OTHER PROGRAMS.—Section 404(d) (42 U.S.C. 604(d)) is amended by striking paragraphs (1) through (3) and inserting the following:

“(1) IN GENERAL.—A State may use not more than 50 percent of the grant made to the State under section 403(a)(1) to carry out a State program pursuant to any or all of the following provisions of law:

“(A) The Child Care and Development Block Grant Act of 1990.

“(B) Title I of the Workforce Innovation and Opportunity Act.

“(C) Subpart 1 of part B of this title.

“(2) LIMITATION ON AMOUNT TRANSFERRABLE TO SUBPART 1 OF PART B OF THIS TITLE.—

“(A) In general.—A State may use not more than the applicable percentage of the amount of a grant made to the State under sec-
tion 403(a)(1) to carry out State programs pursuant to subpart 1 of part B.

“(B) APPLICABLE PERCENTAGE.—For purposes of subparagraph (A), the applicable percentage is 10 percent.

“(3) APPLICABLE RULES.—

“(A) IN GENERAL.—Except as provided in subparagraph (B) of this paragraph, any amount paid to a State under this part that is used to carry out a State program pursuant to a provision of law specified in paragraph (1) shall not be subject to the requirements of this part, but shall be subject to the requirements that apply to Federal funds provided directly under the provision of law to carry out the program, and the expenditure of any amount so used shall not be considered to be an expenditure under this part.

“(B) FUNDS TRANSFERRED TO THE WIOA.—In the case of funds transferred under paragraph (1)(B) of this subsection—

“(i) all of the funds will be used to support families eligible for assistance under the State program funded under this part; and
“(ii) not more than 15 percent of the funds will be reserved for statewide workforce investment activities referred to in section 128(a)(1) of the Workforce Innovation and Opportunity Act.

“(4) EXCLUSION OF STATES EXCLUDING THE STATE JOBS PROGRAM AS A MANDATORY ONE-STOP PARTNER UNDER THE WIOA.—The authority provided by this subsection may not be exercised by a State that has provided the notification referred to in section 407(a)(3)(D).”.

SEC. 9. TARGETING FUNDS TO CORE PURPOSES.

(a) REQUIREMENT THAT STATES RESERVE 25 PERCENT OF JOBS GRANT FOR SPENDING ON CORE ACTIVITIES.—Section 408(a) (42 U.S.C. 608(a)) is amended by adding at the end the following:

“(13) REQUIREMENT THAT STATES RESERVE 25 PERCENT OF JOBS GRANT FOR SPENDING ON CORE ACTIVITIES.—A State to which a grant is made under section 403(a)(1) for a fiscal year shall expend not less than 25 percent of the grant on assistance, case management, work supports and supportive services, work, wage subsidies, work activities (as defined in section 407(d)), and non-recurring short-term benefits.”.
(b) Requirement That at Least 25 Percent of Qualified State Expenditures Be for Core Activities.—Section 408(a) (42 U.S.C. 608(a)), as amended by subsection (a) of this section, is amended by adding at the end the following:

“(14) Requirement That at Least 25 Percent of Qualified State Expenditures Be for Core Activities.—Not less than 25 percent of the qualified State expenditures (as defined in section 409(a)(7)(B)(i)) of a State during the fiscal year shall be for assistance, case management, work supports and supportive services, work, wage subsidies, work activities (as defined in section 407(d)), and non-recurring short-term benefits.”.

(c) Phase-out of Counting of Third-party Contributions as Qualified State Expenditures.—Section 408(a) (42 U.S.C. 608(a)), as amended by subsections (a) and (b) of this section, is amended by adding at the end the following:

“(15) Phase-out of Counting of Third-party Contributions as Qualified State Expenditures.—

“(A) In General.—The qualified State expenditures (as defined in section 409(a)(7)(B)(i)) of a State for a fiscal year
that are attributable to the value of goods and services provided by a source other than a State or local government shall not exceed the applicable percentage of the expenditures for the fiscal year.

“(B) APPLICABLE PERCENTAGE.—In subparagraph (A), the term ‘applicable percentage’ means, with respect to a fiscal year—

“(i) 75 percent, in the case of fiscal year 2020;

“(ii) 50 percent, in the case of fiscal year 2021;

“(iii) 25 percent, in the case of fiscal year 2022; and

“(iv) 0 percent, in the case of fiscal year 2023 or any succeeding fiscal year.”.

SEC. 10. STRENGTHENING PROGRAM INTEGRITY BY MEASURING IMPROPER PAYMENTS.

Section 404 (42 U.S.C. 604) is amended by adding at the end the following:

“(l) APPLICABILITY OF IMPROPER PAYMENTS LAWS.—

“(1) IN GENERAL.—The Improper Payments Information Act of 2002 and the Improper Payments Elimination and Recovery Act of 2010 shall
apply to a State in respect of the State program funded under this part in the same manner in which such Acts apply to a Federal agency.

“(2) REGULATIONS.—Within 2 years after the date of the enactment of this subsection, the Secretary shall prescribe regulations governing how a State reviews and reports improper payments under the State program funded under this part.”.

SEC. 11. PROHIBITION ON STATE DIVERSION OF FEDERAL FUNDS TO REPLACE STATE SPENDING.

Section 408(a) (42 U.S.C. 608(a)), as amended by section 9 of this Act, is amended by adding at the end the following:

“(16) NON-SUPPLANTATION REQUIREMENT.—Funds made available to a State under this part shall be used to supplement, not supplant, State general revenue spending on activities described in section 404.”.

SEC. 12. INCLUSION OF POVERTY REDUCTION AS A PROGRAM PURPOSE.

Section 401(a) (42 U.S.C. 601(a)) is amended—

(1) by striking “and” at the end of paragraph (3);

(2) by striking the period at the end of paragraph (4) and inserting “; and”; and

(3) by adding at the end the following:
“(5) reduce child poverty by increasing employment entry, retention, and advancement of needy parents.”.

SEC. 13. WELFARE FOR NEEDS NOT WEED.

(a) Prohibition.—Section 408(a)(12)(A) (42 U.S.C. 608(a)(12)(A)) is amended—

(1) by striking “or” at the end of clause (ii);

(2) by striking the period at the end of clause (iii) and inserting “; or”; and

(3) by adding at the end the following:

“(iv) any establishment that offers marihuana (as defined in section 102(16) of the Controlled Substances Act) for sale.”.

(b) Effective Date.—The amendments made by subsection (a) shall take effect on the date that is 2 years after the date of the enactment of this Act.

SEC. 14. STRENGTHENING ACCOUNTABILITY THROUGH HHS APPROVAL OF STATE PLANS.

(a) In General.—Section 402 (42 U.S.C. 602) is amended—

(1) in subsection (a)—

(A) in the matter preceding paragraph (1), by striking “found” and inserting “approved that”; and
(B) in paragraph (1)—

(i) in subparagraph (A)—

(I) by striking clauses (ii) and (iii) and inserting the following:

“(ii) Require work-eligible individuals (as defined in the regulations promulgated pursuant to section 407(i)(1)(A)(i)) to engage in work activities consistent with section 407(c). The document shall describe any other activity that the State will consider a work activity under section 407(c)(13).”;

(II) by redesignating clauses (iv) through (viii) as clauses (iii) through (vii), respectively; and

(III) by adding at the end the following:

“(viii) Describe the case management practices of the State with respect to the requirements of section 408(b), provide a copy of the form or forms that will be used to assess a work-eligible individual (as so defined) and prepare an individual opportunity plan for the individual, describe how the State will ensure that such a plan is
reviewed in accordance with section 408(b)(5), and describe how the State will measure progress under the plan.

“(ix) Propose the requisite levels of performance for the State for purposes of section 407(a)(3)(D) for each year in the 2-year period referred to in subsection (d) of this section, and provide an explanation with supporting data of why each such level is appropriate.

“(x) Describe how the State will engage low-income noncustodial parents paying child support and how such a parent will be provided with access to work support and other services under the program to which the parent is referred to support their employment and advancement.

“(xi) Describe how the State will comply with improper payments provisions in section 404(l).

“(xii) Describe coordination with other programs, including whether the State intends to exercise authority provided by section 404(d) of this Act to transfer any funds paid to the State under
this part, provide assurance that, in the
case of a transfer to carry out a program
under title I of the Workforce Innovation
and Opportunity Act, the State will comply
with section 404(d)(3)(B) of this Act and
coordinate with the one-stop delivery sys-
tem under the Workforce Innovation and
Opportunity Act, and describe how the
State will coordinate with the programs in-
volved to provide services to families re-
ceiving assistance under the program re-
ferred to in paragraph (1) of this sub-
section.

“(xiii) Describe how the State will
promote marriage, such as through tem-
porary disregard of the income of a new
spouse when an individual receiving assis-
tance under the State program marries so
that the couple doesn’t automatically lose
benefits due to marriage.”; and

(ii) in subparagraph (B), by striking
clauses (iv) and (v);

(2) in subsection (e), by inserting “, on the
website established pursuant to section 407(b),” be-
fore “a summary”; and
(3) by adding at the end the following:

“(d) 2-YEAR PLAN.—A plan submitted pursuant to this section shall be designed to be implemented during a 2-year period.

“(e) COMBINED PLAN ALLOWED.—A State may submit to the Secretary and the Secretary of Labor a combined State plan that meets the requirements of subsections (a) and (d) and that is for programs and activities under the Workforce Innovation and Opportunity Act.

“(f) APPROVAL OF PLANS.—The Secretary shall approve any plan submitted pursuant to this section that meets the requirements of subsections (a) through (d).”.

(b) DUTIES OF THE SECRETARY.—

(1) COORDINATION OF ACTIVITIES; DISSEMINATION OF INFORMATION.—Section 416 (42 U.S.C. 616) is amended—

(A) by inserting “(a) IN GENERAL.—” before “The programs”; and

(B) by adding after and below the end the following:

“(b) COORDINATION OF ACTIVITIES.—The Secretary shall coordinate all activities of the Department of Health and Human Services relating to work activities (as defined in section 407(d)) and requirements and measurement of employment outcomes, and, to the maximum extent pra-
ticable, coordinate the activities of the Department in this regard with similar activities of other Federal entities.

“(c) DISSEMINATION OF INFORMATION.—The Secretary shall disseminate, for voluntary informational purposes, information on practices that scientifically valid research indicates are most successful in improving the quality of State and tribal programs funded under this part.”.

(c) TECHNICAL ASSISTANCE.—Section 406 (42 U.S.C. 606) is amended to read as follows:

“SEC. 406. TECHNICAL ASSISTANCE.

“(a) IN GENERAL.—The Secretary shall provide technical assistance to States and Indian tribes (which may include providing technical assistance on a reimbursable basis), which shall be provided by qualified experts on practices grounded in scientifically valid research, where appropriate, to support activities related publication of State performance under section 407(b) and to carry out State and tribal programs funded under this part.

“(b) RESERVATION OF FUNDS.—The Secretary shall reserve not more than 0.25 percent of the amount appropriated by section 403(a)(1)(C) for a fiscal year to carry out subsection (a) of this section.”.
SECTION 15. ALIGNING AND IMPROVING DATA REPORTING.

(a) Requirement That States Report Full-Population Data.—Section 411(a)(1) (42 U.S.C. 611(a)(1)) is amended—

(1) by striking subparagraph (B);

(2) by striking “(1) GENERAL REPORTING REQUIREMENT.”; and

(3) by—

(A) redesignating—

(i) subparagraph (A) as paragraph (1);

(ii) clauses (i) through (xvii) of subparagraph (A) as subparagraphs (A) through (Q), respectively;

(iii) subclauses (I) through (V) of clause (ii) as clauses (i) through (v), respectively;

(iv) subclauses (I) through (VII) of clause (xi) as clauses (i) through (vii), respectively; and

(v) subclauses (I) through (V) of clause (xvi) as clauses (i) through (v), respectively; and

(B) moving each such redesignated provision 2 ems to the left.
(b) Report on Participation in Work Activities.—Section 411(a)(1) (42 U.S.C. 611(a)(1)), as amended by subsection (a)(3) of this section, is amended by striking subparagraphs (K) and (L) and inserting the following:

“(K) The work eligibility status of each individual in the family, and—

“(i) in the case of each work-eligible individual (as defined in the regulations promulgated pursuant to section 407(i)(1)(A)(i)) in the family—

“(I) the number of hours (including zero hours) per month of participation in—

“(aa) work activities (as defined in section 407(d)); and

“(bb) any other activity required by the State to remove a barrier to employment.; and

“(ii) in the case of each individual in the family who is not a work-eligible individual (as so defined), the reason for that status.

“(L) For each work-eligible individual (as so defined) and each adult in the family who
did not participate in work activities (as so defined) during a month, the reason for the lack of participation.”.

(c) Reporting of Information on Employment and Earnings Outcomes.—Section 411(c) (42 U.S.C. 611(c)) is amended to read as follows:

“(c) Reporting of Information on Employment and Earnings Outcomes.—The Secretary, in consultation with the Secretary of Labor, shall determine the information that is necessary to compute the employment and earnings outcomes and the statistical adjustment model for the employment and earnings outcomes required under section 407, and each eligible State shall collect and report that information to the Secretary.”.

SEC. 16. TECHNICAL CORRECTIONS TO DATA EXCHANGE STANDARDS TO IMPROVE PROGRAM COORDINATION.

(a) In General.—Section 411(d) (42 U.S.C. 611(d)) is amended to read as follows:

“(d) Data Exchange Standards for Improved Interoperability.—

“(1) Designation.—The Secretary shall, in consultation with an interagency work group established by the Office of Management and Budget and considering State government perspectives, by rule,
designate data exchange standards to govern, under
this part—

“(A) necessary categories of information that State agencies operating programs under State plans approved under this part are required under applicable Federal law to electronically exchange with another State agency; and

“(B) Federal reporting and data exchange required under applicable Federal law.

“(2) REQUIREMENTS.—The data exchange standards required by paragraph (1) shall, to the extent practicable—

“(A) incorporate a widely accepted, nonproprietary, searchable, computer-readable format, such as the eXtensible Markup Language;

“(B) contain interoperable standards developed and maintained by intergovernmental partnerships, such as the National Information Exchange Model;

“(C) incorporate interoperable standards developed and maintained by Federal entities with authority over contracting and financial assistance;
“(D) be consistent with and implement applicable accounting principles;

“(E) be implemented in a manner that is cost-effective and improves program efficiency and effectiveness; and

“(F) be capable of being continually upgraded as necessary.

“(3) RULE OF CONSTRUCTION.—Nothing in this subsection shall be construed to require a change to existing data exchange standards found to be effective and efficient.’’.

(b) EFFECTIVE DATE.—Not later than the date that is 24 months after the date of the enactment of this section, the Secretary of Health and Human Services shall issue a proposed rule that—

(1) identifies federally required data exchanges, include specification and timing of exchanges to be standardized, and address the factors used in determining whether and when to standardize data exchanges; and

(2) specifies State implementation options and describes future milestones.

SEC. 17. SET-ASIDE FOR ECONOMIC DOWNTURNS.

Section 404(e) (42 U.S.C. 604(e)) is amended to read as follows:
“(e) Deadlines for Obligation and Expenditures of Funds by States.—

“(1) In general.—Except as provided in paragraph (2), a State to which funds are paid under section 403(a)(1) shall obligate the funds within 2 years after the date the funds are so paid, and shall expend the funds within 3 years after such date.

“(2) Exception for limited amount of funds set aside for future use.—A State to which funds are paid under section 403(a)(1) may reserve not more than 15 percent of the funds for future use in the State program funded under this part.”.

SEC. 18. Definitions Related to Use of Funds.

Section 419 (42 U.S.C. 619) is amended by adding at the end the following:

“(6) Assistance.—The term ‘assistance’ means cash, payments, vouchers, and other forms of benefits designed to meet a family’s ongoing basic needs (such as for food, clothing, shelter, utilities, household goods, personal care items, and general incidental expenses).

“(7) Work supports.—The term ‘work supports’ means assistance and non-assistance transportation benefits (such as the value of allowances, bus
tokens, car payments, auto repair, auto insurance reimbursement, and van services provided in order to help families obtain, retain, or advance in employment, participate in work activities (as defined in section 407(d)), or as a non-recurring, short-term benefit, including goods provided to individuals in order to help them obtain or maintain employment (such as tools, uniforms, fees to obtain special licenses, bonuses, incentives, and work support allowances and expenditures for job access).

“(8) SUPPORTIVE SERVICES.—The term ‘supportive services’ means services such as domestic violence services, and mental health, substance abuse and disability services, housing counseling services, and other family supports, except to the extent that the provision of the service would violate section 408(a)(6).

“(9) JOBS BENEFIT.—The term ‘JOBS benefit’ means—

“(A) assistance; or

“(B) wage subsidies that are paid, with funds provided under section 403(a) or with qualified State expenditures, with respect to a person who—
“(i) was a work-eligible individual (as defined in the regulations promulgated pursuant to section 407(i)(1)(A)(i)) at the time of entry into subsidized employment, such as on-the-job training or apprenticeship; and

“(ii) is not receiving assistance.”.

SEC. 19. ELIMINATION OF OBSOLETE PROVISIONS.

(a) Elimination of Supplemental Grants to States.—Section 403(a) (42 U.S.C. 603(a)) is amended by striking paragraph (3).

(b) Elimination of Bonus to Reward High Performance States.—

(1) In general.—Section 403(a) (42 U.S.C. 603(a)) is amended by striking paragraph (4).

(2) Conforming amendment.—Section 1108(a)(2) (42 U.S.C. 1308(a)(2)) is amended by striking “403(a)(4),”.

(c) Elimination of Welfare-to-Work Grants.—

(1) In general.—Section 403(a) (42 U.S.C. 603(a)) is amended by striking paragraph (5).

(2) Conforming amendments.—

(A) Elimination of exclusion from time limit.—Section 408(a)(7) (42 U.S.C.
608(a)(7)) is amended by striking subpara-
graph (G).

(B) ELIMINATION OF PENALTY FOR MIS-
USE OF COMPETITIVE WELFARE-TO-WORK
FUNDS.—Section 409(a)(1) (42 U.S.C.
609(a)(1)) is amended by striking subpara-
graph (C).

(C) ELIMINATION OF EXCLUSION FROM
QUALIFIED STATE EXPENDITURES OF STATE
FUNDS USED TO MATCH WELFARE-TO-WORK
GRANT FUNDS.—Section 409(a)(7)(B)(iv) (42
U.S.C. 609(a)(7)(B)(iv)) is amended in the 1st
sentence—

(i) by adding “or” at the end of sub-
clause (II); and

(ii) by striking subclause (III) and re-
designating subclause (IV) as subclause
(III).

(D) ELIMINATION OF PENALTY FOR FAIL-
URE OF STATE TO MAINTAIN HISTORIC EFFORT
DURING YEAR IN WHICH WELFARE-TO-WORK
GRANT IS RECEIVED.—Section 409(a) (42
U.S.C. 609(a)) is amended by striking para-
graph (13).
(E) Elimination of requirements relating to welfare-to-work grants in quarterly state reports.—Section 411(a) (42 U.S.C. 611(a)) is amended—

(i) in paragraph (1), by striking “(except for information relating to activities carried out under section 403(a)(5))”; and

(ii) in each of paragraphs (2) through (4), by striking the comma and all that follows and inserting a period.

(F) Indian Tribal Programs.—Section 412(a) (42 U.S.C. 612(a)) is amended by striking paragraph (3).

(G) Elimination of requirement to disclose certain information to private industry council receiving welfare-to-work funds.—Section 454A(f) (42 U.S.C. 654a(f)) is amended by striking paragraph (5).

(H) Grants to Territories.—Section 1108(a)(2) (42 U.S.C. 1308(a)(2)) is amended by striking “403(a)(5),”.

(d) Elimination of Contingency Fund.—

(1) In general.—Section 403 (42 U.S.C. 603) is amended by striking all of subsection (b) except paragraph (5).
(2) CONFORMING AMENDMENTS.—

(A) TRANSFER OF NEEDY STATE DEFINITION.—

(i) IN GENERAL.—Paragraph (5) of section 403(b) (42 U.S.C. 603(b)(5)) is—

(I) amended—

(aa) in the matter preceding subparagraph (A), by striking “paragraph (4)” and inserting “subparagraph (C)”;

(bb) in each of subparagraphs (A) and (B), by redesignating clauses (i) and (ii) as subclauses (I) and (II), respectively;

(cc) by redesignating subparagraphs (A) and (B) as clauses (i) and (ii), respectively;

(dd) by redesignating such paragraph as subparagraph (D); and

(ee) by moving each provision 2 ems to the left; and

(II) as so amended, hereby transferred into section 409(a)(3) (42
U.S.C. 609(a)(3)) and added to the end of such section.

(ii) **Conforming Amendment.**—Section 409(a)(3)(C) (42 U.S.C. 609(a)(3)(C)) is amended by striking “(as defined in section 403(b)(5))”.

(B) **Elimination of Penalty for Failure of State Receiving Amounts from Contingency Fund to Maintain 100 Percent of Historic Effort.**—Section 409(a) (42 U.S.C. 609(a)) is amended by striking paragraph (10).

(e) **Conforming Amendments Related to Elimination of Federal Loans for State Welfare Programs.**—

(1) **Elimination of Associated Penalty Provision.**—

(A) **In General.**—Section 409(a) (42 U.S.C. 609(a)) is amended by striking paragraph (6).

(B) **Conforming Amendments.**—Section 412(g)(1) (42 U.S.C. 612(g)(1)) is amended by striking “(a)(6),”.
(2) Elimination of provision providing for tribal eligibility.—Section 412 (42 U.S.C. 612) is amended by striking subsection (f).

(3) Elimination of disregard of loan in applying limit on payments to the territories.—Section 1108(a)(2) (42 U.S.C. 1308(a)(2)) is amended by striking “406,”.

(f) Elimination of limitations on other state programs funded with qualified state expenditures.—

(1) The following provisions are each amended by striking “or any other State program funded with qualified State expenditures (as defined in section 409(a)(7)(B)(i))”:

(A) Paragraphs (1) and (2) of section 407(e) (42 U.S.C. 607(e)(1) and (2)).

(B) Section 411(a)(1)(A) (42 U.S.C. 611(a)(1)(A)).

(C) Subsections (a)(1), (d), and (e)(1) of section 413 (42 U.S.C. 613(a)(1), (d), and (e)(1)).

(2) Section 413(a)(1) (42 U.S.C. 613(a)(1)) is amended by striking “and any other State program funded with qualified State expenditures (as defined in section 409(a)(7)(B)(i))”.

(44)
(g) Conforming Amendments Related to Elimination of Report.—

(1) In General.—Section 409(a)(2) (42 U.S.C. 609(a)(2)) is amended—

(A) in the paragraph heading, by inserting “QUARTERLY” before “REPORT”;

(B) in subparagraph (A)(ii), by striking “clause (i)” and inserting “subparagraph (A)”;

(C) by striking “(A) QUARTERLY REPORTS.—”;

(D) by striking subparagraph (B); and

(E) by redesignating clauses (i) and (ii) of subparagraph (A) as subparagraphs (A) and (B), respectively.

(2) Conforming Amendments.—

(A) Section 409(b)(2) (42 U.S.C. 609(b)(2)) is amended by striking “and,” and all that follows and inserting a period.

(B) Section 409(c)(4) (42 U.S.C. 609(c)(4)) is amended by striking “(2)(B),”.

(h) Annual Reports to Congress.—Section 411(b)(1)(A) (42 U.S.C. 611(b)(1)(A)) is amended by striking “participation rates” and inserting “outcome measures”.
(i) Reduction in Force Provisions.—Section 416 (42 U.S.C. 616) is amended by striking “, and the Secretary” and all that follows and inserting a period.

(j) Conforming Cross-references.—

(1) Section 409 (42 U.S.C. 609) is amended—

(A) in subsection (a)(7)(B)(i)(III), by striking “(12)” and inserting “(10)”;

(B) in subsection (a) (as amended by subsections (c)(2)(D), (d)(2)(B), and (e)(1)(A) of this section), by redesignating paragraphs (7), (8), (9), (11), (12), (14), (15), and (16) as paragraphs (6) through (13), respectively;

(C) in subsection (b)(2), by striking “(8), (10), (12), or (13)” and inserting “or (10)”;

and

(D) in subsection (e)(4), by striking “(8), (10), (12), (13), or (16)” and inserting “(10), or (13)”.

(2) Section 452 (42 U.S.C. 652) is amended in each of subsections (d)(3)(A)(i) and (g)(1) by striking “409(a)(8)” and inserting “409(a)(7)”.


(1) in subclause (I)—
(A) in the matter preceding item (aa), by striking “all State programs” and inserting “the State program funded under this part”;

(B) by redesignating items (dd) and (ee) as items (ee) and (ff), respectively, and inserting after item (cc) the following:

“(dd) Expenditures for a purpose described in paragraph (3) or (4) of section 401(a).”; and

(C) in item (ee) (as so redesignated by clause (ii) of this subparagraph), by striking “and (ee)” and inserting “(dd), and (ff)”; (2) in subclause (II)(aa), by inserting “(as in effect just before the effective date of the Jobs and Opportunity with Benefits and Services for Success Act)” after “this section”;

(3) by striking subclause (V) and redesignating subclause (IV) as subclause (V); and

(4) in subclause (V) (as so redesignated by sub-paragraph (C) of this paragraph), by inserting “, except any of such families whose monthly income exceeds twice the poverty line (as defined by the Office of Management and Budget, and revised annually in accordance with section 673(2) of the Omnibus
Budget Reconciliation Act of 1981 (42 U.S.C. 9902(2)))” before the period.

SEC. 20. EFFECTIVE DATE.

Except as provided in section 12(b), the amendments made by this Act shall take effect on October 1, 2018.