(Original Signature of Member)

115TH CONGRESS 2D SESSION

## H. R.6756

To amend the Internal Revenue Code of 1986 to promote new business innovation, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

Mr. Buchanan (for himself, Mr. Brady of Texas, Mr. Sam Johnson of Texas, Mr. Nunes, Mr. Reichert, Mr. Roskam, Mr. Smith of Nebraska, Ms. Jenkins of Kansas, Mr. Paulsen, Mr. Marchant, Mrs. Black, Mr. Reed, Mr. Renacci, Mrs. Noem, Mr. Holding, Mr. Smith of Missouri, Mr. Rice of South Carolina, Mr. Schweikert, Mrs. Walorski, Mr. Curbelo of Florida, Mr. Bishop of Michigan, Mr. Lahood, and Mr. Wenstrup) introduced the following bill; which was referred to the Committee on

## A BILL

To amend the Internal Revenue Code of 1986 to promote new business innovation, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "American Innovation
- 5 Act of 2018".

1	SEC. 2. SIMPLIFICATION AND EXPANSION OF DEDUCTION
2	FOR START-UP AND ORGANIZATIONAL EX-
3	PENDITURES.
4	(a) In General.—Section 195 of the Internal Rev-
5	enue Code of 1986 is amended by redesignating sub-
6	sections (c) and (d) as subsections (d) and (e), respec-
7	tively, and by striking all that precedes subsection (d) (as
8	so redesignated) and inserting the following:
9	"SEC. 195. START-UP AND ORGANIZATIONAL EXPENDI-
10	TURES.
11	"(a) Capitalization of Expenditures.—Except
12	as otherwise provided in this section, no deduction shall
13	be allowed for start-up or organizational expenditures.
14	"(b) Election to Deduct.—
15	"(1) IN GENERAL.—If a taxpayer elects the ap-
16	plication of this subsection with respect to any active
17	trade or business—
18	"(A) the taxpayer shall be allowed a deduc-
19	tion for the taxable year in which such active
20	trade or business begins in an amount equal to
21	the lesser of—
22	"(i) the aggregate amount of start-up
23	and organizational expenditures paid or in-
24	curred in connection with such active trade
25	or business, or

1	"(ii) \$20,000, reduced (but not below
2	zero) by the amount by which such aggre-
3	gate amount exceeds \$120,000, and
4	"(B) the remainder of such start-up and
5	organizational expenditures shall be charged to
6	capital account and allowed as an amortization
7	deduction determined by amortizing such ex-
8	penditures ratably over the 180-month period
9	beginning with the month in which the active
10	trade or business begins.
11	"(2) Application to organizational ex-
12	PENDITURES.—In the case of organizational expend-
13	itures with respect to any corporation or partner-
14	ship, the active trade or business referred to in para-
15	graph (1) means the first active trade or business
16	carried on by such corporation or partnership.
17	"(3) Inflation adjustment.—In the case of
18	any taxable year beginning after December 31,
19	2019, the \$20,000 and \$120,000 amounts in para-
20	graph (1)(A)(ii) shall each be increased by an
21	amount equal to—
22	"(A) such dollar amount, multiplied by
23	"(B) the cost-of-living adjustment deter-
24	mined under section $1(f)(3)$ for the calendar
25	year in which the taxable year begins, deter-

1	mined by substituting 'calendar year 2018' for
2	'calendar year 2016' in subparagraph (A)(ii)
3	thereof.
4	If any amount as increased under the preceding sen-
5	tence is not a multiple of \$1,000, such amount shall
6	be rounded to the nearest multiple of \$1,000.
7	"(c) Allowance of Deduction Upon Liquida-
8	TION OR DISPOSITION.—
9	"(1) Liquidation of Partnership or Cor-
10	PORATION.—If any partnership or corporation is
11	completely liquidated by the taxpayer, any start-up
12	or organizational expenditures paid or incurred in
13	connection with such partnership or corporation
14	which were not allowed as a deduction by reason of
15	this section may be deducted to the extent allowable
16	under section 165.
17	"(2) Disposition of trade or business.—If
18	any trade or business is completely disposed of or
19	discontinued by the taxpayer, any start-up expendi-
20	tures paid or incurred in connection with such trade
21	or business which were not allowed as a deduction
22	by reason of this section (and not taken into account
23	in connection with a liquidation to which paragraph
24	(1) applies) may be deducted to the extent allowable
25	under section 165. For purposes of this paragraph,

1	in the case of any deduction allowed under sub-
2	section (b)(1) with respect to both start-up and or-
3	ganizational expenditures, the amount treated as so
4	allowed with respect to start-up expenditures shall
5	bear the same ratio to such deduction as the start-
6	up expenditures taken into account in determining
7	such deduction bears to the aggregate of the start-
8	up and organizational expenditures so taken into ac-
9	count.".
10	(b) Organizational Expenditures.—Section
11	195(d) of such Code, as redesignated by subsection (a),
12	is amended by adding at the end the following new para-
13	graph:
14	"(3) Organizational expenditures.—The
15	term 'organizational expenditures' means any ex-
16	penditure which—
17	"(A) is incident to the creation of a cor-
18	poration or a partnership,
19	"(B) is chargeable to capital account, and
20	"(C) is of a character which, if expended
21	incident to the creation of a corporation or a
22	partnership having an ascertainable life, would
23	be amortizable over such life.
24	"(4) Application to certain disregarded
25	ENTITIES.—In the case of any entity with a single

1	owner that is disregarded as an entity separate from
2	its owner, this section shall be applied in the same
3	manner as if such entity were a corporation.".
4	(c) Election.—Section 195(e)(2) of such Code, as
5	redesignated by subsection (a), is amended to read as fol-
6	lows:
7	"(2) Partnerships and 8 corporations.—In
8	the case of any partnership or S corporation, the
9	election under subsection (b) shall be made (and this
10	section shall be applied) at the entity level.".
11	(d) Conforming Amendments.—
12	(1)(A) Part VIII of subchapter B of chapter 1
13	is amended by striking section 248 of such Code
14	(and by striking the item relating to such section in
15	the table of sections of such part).
16	(B) Section $170(b)(2)(D)(ii)$ of such Code is
17	amended by striking "(except section 248)".
18	(C) Section 312(n)(3) of such Code is amended
19	by striking "Sections 173 and 248" and inserting
20	"Sections 173 and 195".
21	(D) Section 535(b)(3) of such Code is amended
22	by striking "(except section 248)".
23	(E) Section 545(b)(3) of such Code is amended
24	by striking "(except section 248)".

1	(F) Section 545(b)(4) of such Code is amended
2	by striking "(except section 248)".
3	(G) Section 834(c)(7) of such Code is amended
4	by striking "(except section 248)".
5	(H) Section 852(b)(2)(C) of such Code is
6	amended by striking "(except section 248)".
7	(I) Section 857(b)(2)(A) of such Code is
8	amended by striking "(except section 248)".
9	(J) Section 1363(b) of such Code is amended
10	by adding "and" at the end of paragraph (2), by
11	striking paragraph (3), and by redesignating para-
12	graph (4) as paragraph (3).
13	(K) Section 1375(b)(1)(B)(i) of such Code is
14	amended by striking "(other than the deduction al-
15	lowed by section 248, relating to organization ex-
16	penditures)".
17	(2)(A) Section 709 of such Code is amended to
18	read as follows:
19	"SEC. 709. TREATMENT OF SYNDICATION FEES.
20	"No deduction shall be allowed under this chapter to
21	a partnership or to any partner of the partnership for any
22	amounts paid or incurred to promote the sale of (or to
23	sell) an interest in the partnership.".

1	(B) The item relating to section 709 in the
2	table of sections for part I of subchapter K of chap-
3	ter 1 of such Code is amended to read as follows:
	"Sec. 709. Treatment of syndication fees.".
4	(3) Section $1202(e)(2)(A)$ of such Code is
5	amended by striking "section 195(c)(1)(A)" and in-
6	serting "section 195(d)(1)(A)".
7	(4) The item relating to section 195 in the table
8	of contents of part VI of subchapter B of chapter 1
9	of such Code is amended to read as follows:
	"Sec. 195. Start-up and organizational expenditures.".
10	(e) Effective Date.—The amendments made by
11	this section shall apply to expenditures paid or incurred
12	in connection with active trades or businesses which begin
13	in taxable years beginning after December 31, 2018.
14	SEC. 3. PRESERVATION OF START-UP NET OPERATING
15	LOSSES AND TAX CREDITS AFTER OWNER-
16	SHIP CHANGE.
17	(a) Application to Net Operating Losses.—
18	Section 382(d) of the Internal Revenue Code of 1986 is
19	amended by adding at the end the following new para-
20	graph:
21	"(4) Exception for start-up losses.—
22	"(A) IN GENERAL.—In the case of any net
23	
	operating loss carryforward described in para-

1	taxable year, the amount of such net operating
2	loss carryforward otherwise taken into account
3	under such paragraph shall be reduced by the
4	net start-up loss determined with respect to the
5	trade or business referred to in subparagraph
6	(B)(i) for such start-up period taxable year.
7	"(B) Start-up period taxable year.—
8	The term 'start-up period taxable year' means
9	any taxable year of the old loss corporation
10	which—
11	"(i) begins before the close of the 3-
12	year period beginning on the date on which
13	any trade or business of such corporation
14	begins as an active trade or business (as
15	determined under section 195(d)(2) with-
16	out regard to subparagraph (B) thereof),
17	and
18	"(ii) ends after September 10, 2018.
19	"(C) Net start-up loss.—
20	"(i) IN GENERAL.—The term 'net
21	start-up loss' means, with respect to any
22	trade or business referred to in subpara-
23	graph (B)(i) for any start-up period tax-
24	able year, the amount which bears the
25	same ratio (but not greater than 1) to the

1	net operating loss carryforward which
2	arose in such start-up period taxable year
3	as—
4	"(I) the net operating loss (if
5	any) which would have been deter-
6	mined for such start-up period taxable
7	year if only items of income, gain, de-
8	duction, and loss properly allocable to
9	such trade or business were taken into
10	account, bears to
11	"(II) the amount of the net oper-
12	ating loss determined for such start-
13	up period taxable year.
14	"(ii) Special rule for last tax-
15	ABLE YEAR IN START-UP PERIOD.—In the
16	case of any start-up period taxable year
17	which ends after the close of the 3-year pe-
18	riod described in subparagraph (B)(i) with
19	respect to any trade or business, the net
20	start-up loss with respect to such trade or
21	business for such start-up period taxable
22	year shall be the same proportion of such
23	loss (determined without regard to this
24	clause) as the proportion of such start-up

1	period taxable year which is on or before
2	the last day of such period.
3	"(D) Application to net operating
4	LOSS ARISING IN YEAR OF OWNERSHIP
5	CHANGE.—Subparagraph (A) shall apply to any
6	net operating loss described in paragraph
7	(1)(B) in the same manner as such subpara-
8	graph applies to net operating loss
9	carryforwards described in paragraph (1)(A),
10	but by only taking into account the amount of
11	such net operating loss (and the amount of the
12	net start-up loss) which is allocable under para-
13	graph (1)(B) to the period described in such
14	paragraph. Proper adjustment in the allocation
15	of the net start-up loss under the preceding
16	sentence shall be made in the case of a taxable
17	year to which subparagraph (C)(ii) applies.
18	"(E) APPLICATION TO TAXABLE YEARS
19	WHICH ARE START-UP PERIOD TAXABLE YEARS
20	WITH RESPECT TO MORE THAN 1 TRADE OR
21	BUSINESS.—In the case of any net operating
22	loss carryforward which arose in a taxable year
23	which is a start-up period taxable year with re-
24	spect to more than 1 trade or business—

1	"(i) this paragraph shall be applied
2	separately with respect to each such trade
3	or business, and
4	"(ii) the aggregate reductions under
5	subparagraph (A) shall not exceed such net
6	operating loss carryforward.
7	"(F) Continuity of business require-
8	MENT.—If the new loss corporation does not
9	continue the trade or business referred to in
10	subparagraph (B)(i) at all times during the 2-
11	year period beginning on the change date, this
12	paragraph shall not apply with respect to such
13	trade or business.
14	"(G) CERTAIN TITLE 11 OR SIMILAR
15	CASES.—
16	"(i) Multiple ownership
17	CHANGES.—In the case of a 2nd ownership
18	change to which subsection $(l)(5)(D)$ ap-
19	plies, this paragraph shall not apply for
20	purposes of determining the pre-change
21	loss with respect to such 2nd ownership
22	change.
23	"(ii) Certain insolvency trans-
24	ACTIONS.—If subsection (l)(6) applies for
25	purposes of determining the value of the

1	old loss corporation under subsection (e),
2	this paragraph shall not apply.
3	"(H) Not applicable to disallowed
4	INTEREST.—This paragraph shall not apply for
5	purposes of applying the rules of paragraph (1)
6	to the carryover of disallowed interest under
7	paragraph (3).
8	"(I) Transition rule.—This paragraph
9	shall not apply with respect to any trade or
10	business if the date on which such trade or
11	business begins as an active trade or business
12	(as determined under section 195(d)(2) without
13	regard to subparagraph (B) thereof) is on or
14	before September 10, 2018.".
15	(b) Application to Excess Credits.—Section 383
16	of such Code is amended by redesignating subsection (e)
17	as subsection (f) and by inserting after subsection (d) the
18	following new subsection:
19	"(e) Exception for Start-up Excess Credits.—
20	"(1) IN GENERAL.—In the case of any unused
21	general business credit of the corporation under sec-
22	tion 39 which arose in a start-up period taxable
23	year, the amount of such unused general business
24	credit otherwise taken into account under subsection
25	(a)(2)(A) shall be reduced by the start-up excess

1	credit determined with respect to any trade or busi-
2	ness referred to in section 382(d)(4)(B)(i) for such
3	start-up period taxable year.
4	"(2) Start-up period taxable year.—For
5	purposes of this subsection, the term 'start-up pe-
6	riod taxable year' has the meaning given such term
7	in section $382(d)(4)(B)$ .
8	"(3) Start-up excess credit.—For purposes
9	of this subsection, the term 'start-up excess credit'
10	means, with respect to any trade or business re-
11	ferred to in section 382(d)(4)(B)(i) for any start-up
12	period taxable year, the amount which bears the
13	same ratio to the unused general business credit
14	which arose in such start-up period taxable year
15	as—
16	"(A) the amount of the general business
17	credit which would have been determined for
18	such start-up period taxable year if only credits
19	properly allocable to such trade or business
20	were taken into account, bears to
21	"(B) the amount of the general business
22	credit determined for such start-up period tax-
23	able year.
24	"(4) Application of Certain Rules.—Rules
25	similar to the rules of subparagraphs (C)(ii). (D).

1	(E), and (F) of section 382(d)(4) shall apply for
2	purposes of this subsection.
3	"(5) Transition rule.—This subsection shall
4	not apply with respect to any trade or business if
5	the date on which such trade or business begins as
6	an active trade or business (as determined under
7	section $195(d)(2)$ without regard to subparagraph
8	(B) thereof) is on or before September 10, 2018.".
9	(c) Effective Date.—The amendments made by
10	this subsection shall apply to taxable years ending after
11	September 10, 2018.